AGENDA
ORDINARY COUNCIL MEETING
4 NOVEMBER 2019

MEMBERSHIP: Councillors J Diffey, V Etheridge, D Grant, D Gumley, A Jones, S Lawrence, G Mohr, K Parker, J Ryan and B Shields.

The meeting is scheduled to commence at 5.30pm.

PRAYER:
O God, Grant that by the knowledge of thy will, all we may resolve shall work together for good, we pray through Jesus Christ our Lord. Amen!

ACKNOWLEDGEMENT OF COUNTRY:
“I would like to acknowledge the Wiradjuri People who are the Traditional Custodians of the Land. I would also like to pay respect to the Elders both past and present of the Wiradjuri Nation and extend that respect to other Aboriginal peoples from other nations who are present”.

CCL19/182  CONFIRMATION OF MINUTES (ID19/1431)
Confirmation of the minutes of the proceedings of the Ordinary Council meeting held on 23 September 2019.

CCL19/183  LEAVE OF ABSENCE (ID19/1432)

CCL19/184  PUBLIC FORUM (ID19/1433)

MAYORAL MINUTES:

CCL19/185  MEMBERSHIP TO THE ORANA JOINT ORGANISATION (ID19/1404)
The Council had before it the Mayoral Minute regarding Membership to the Orana Joint Organisation.

CCL19/186  ONGOING ECONOMIC ISSUES RELATING TO THE DROUGHT (ID19/1453)
The Council had before it the Mayoral Minute regarding Ongoing Economic Issues Relating to the Drought.
ORDINARY COUNCIL MEETING - 4 NOVEMBER 2019

AGENDA

CCL19/187  DUBBO CITY REGIONAL AIRPORT FINANCIAL SUSTAINABILITY (ID19/1485)  21
The Council had before it the Mayoral Minute regarding Dubbo City Regional Airport Financial Sustainability.

MATTERS CONSIDERED BY COMMITTEES:

CCL19/188  REPORT OF THE DEVELOPMENT AND ENVIRONMENT COMMITTEE - MEETING 8 OCTOBER 2019 (ID19/1428)  23
The Council had before it the report of the Development and Environment Committee meeting held 8 October 2019.

CCL19/189  REPORT OF THE INFRASTRUCTURE AND LIVEABILITY COMMITTEE - MEETING 8 OCTOBER 2019 (ID19/1429)  30
The Council had before it the report of the Infrastructure and Liveability Committee meeting held 8 October 2019.

CCL19/190  REPORT OF THE CULTURE ECONOMY AND CORPORATE COMMITTEE - MEETING 8 OCTOBER 2019 (ID19/1430)  33
The Council had before it the report of the Culture, Economy and Corporate Committee meeting held 8 October 2019.

REPORTS FROM STAFF:

CCL19/191  WATER RESTRICTION ACTIVITIES (ID19/1461)  37
The Council had before it the report dated 23 October 2019 from the Chief Executive Officer regarding Water Restriction Activities.

CCL19/192  FORMATION OF OTHER COMMITTEES, WORKING PARTIES AND OTHER GROUPS OF COUNCIL (ID19/1409)  51
The Council had before it the report dated 10 October 2019 from the Chief Executive Officer regarding Formation of Other Committees, Working Parties and Other Groups of Council.

CCL19/193  VARIANCE OF NUMBER OF ELECTORS IN COUNCIL WARDS (ID19/1448)  56
The Council had before it the report dated 18 October 2019 from the Executive Manager Governance and Internal Control regarding Variance of Number of Electors in Council Wards.
The Council had before it the report dated 9 October 2019 from the Manager Governance Operations regarding Australian Airports Association National Conference - 2019.

The Council had before it the report dated 22 October 2019 from the Manager Governance Operations regarding Dubbo Day Tony McGrane Award - change of Criteria.

The Council had before it the report dated 8 October 2019 from the Manager Property Assets regarding Realignment of Overhead Electricity Power Lines at Keswick Estate.

The Council had before it the report dated 17 October 2019 from the Property Development Officer regarding Road Closure and Disposal Agreement - Curra Creek Bridge, Renshaw McGirr Way, Curra Creek.

The Council had before it the report dated 18 October 2019 from the Growth Planner regarding Planning Proposal Operational Review of the Wellington Local Environmental Plan 2012 - Results of Public Exhibition.

The Council had before it the report dated 15 October 2019 from the Manager Airport Precinct regarding Dubbo City Regional Airport Lease - Hangar Site 17.
<table>
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<tr>
<th>Code</th>
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<tbody>
<tr>
<td>CCL19/200</td>
<td>WATERING OF DUBBO REGIONAL COUNCIL SPORTING AND OPEN SPACE ASSETS (ID19/1463)</td>
<td>94</td>
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<td>The Council had before it the report dated 23 October 2019 from the Director Liveability regarding Watering of Dubbo Regional Council sporting and open space assets.</td>
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<td>CCL19/201</td>
<td>COMMENTS AND MATTERS OF URGENCY (ID19/1434)</td>
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<td>CCL19/1202</td>
<td>COMMITTEE OF THE WHOLE (ID19/1487)</td>
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Confirmation of the minutes of the proceedings of the Ordinary Council meeting held on 23 September 2019.

RECOMMENDATION

That the minutes of the proceedings of the Dubbo Regional Council at the Ordinary Council meeting held on 23 September 2019 comprising pages 6, 7, 8, 9, 10, 11, 12, 13, 14 and 15 of the series be taken as read, confirmed as correct minutes and signed by the Mayor and the Chief Executive Officer.

Appendices:
10 Minutes - Ordinary Council Meeting - 23/09/2019
PRESENT: Councillors J Diffey, V Etheridge, D Grant, D Gumley, A Jones, S Lawrence, G Mohr, K Parker and B Shields.

ALSO IN ATTENDANCE:
The Chief Executive Officer, the Executive Manager Governance and Internal Control, the Manager Governance Operations, the Community Support Officer, the Communications Partner, the Director Organisational Performance, the Director Culture and Economy, the Director Infrastructure (S. Howlett), the Director Development and Environment, the Director Liveability, the DRTCC Manager, the DRTCC Functions Officer, Premise Contract (M Haege) and Devitt Consult (C Devitt).

Councillor B Shields assumed chairmanship of the meeting.

The proceedings of the meeting commenced at 5.31pm at the Dubbo Civic Administration Building, Council Chamber, with a prayer for Divine Guidance to the Council in its deliberations and activities. The acknowledgement of country was also read by Councillor V Etheridge.

CCL19/165 CONFIRMATION OF MINUTES (ID19/1295)
Confirmation of the minutes of the proceedings of the Ordinary Council meeting held on 26 August 2019, Extraordinary Council meeting held on 9 September 2019 and Extraordinary Council meeting held on 12 September 2019.

Moved by Councillor K Parker and seconded by Councillor J Diffey

MOTION

That the minutes of the proceedings of the Dubbo Regional Council at the Ordinary Council meeting held on 26 August 2019 comprising pages 6, 7, 8, 9, 10, 11, 12, 13, 14, 15, 16, 17, 18 and 19 of the series, Extraordinary Council meeting held on 9 September 2019 comprising pages 22, 23 and 24 of the series and Extraordinary Council meeting held on 12 September 2019 comprising pages 25, 26, 27, 28, 29 and 30 of the series be taken as read, confirmed as correct minutes and signed by the Mayor and the Chief Executive Officer.

CARRIED
CCL19/166 Leave of Absence (ID19/1296)

A request for leave of absence was received from Councillor J Ryan who was absent from the meeting due to personal reasons.

Moved by Councillor V Etheridge and seconded by Councillor D Gumley

MOTION

That such request for leave of absence be accepted and Councillor J Ryan be granted leave of absence from this meeting.

CARRIED

CCL19/167 Public Forum (ID19/1297)

The Council reports having met with the following person during Public Forum:

- Ms Claire Booth regarding groundwater issues.
- Roger Fletcher regarding Fletcher position in the City of Dubbo.
- Stephen Chesworth representing Little Big Dairy Co. regarding groundwater issues.
- Peter Schuster regarding groundwater issues.

MAYORAL MINUTES:

CCL19/168 Water Security Strategy (ID19/1354)

The Council had before it the Mayoral Minute regarding Water Security Strategy.

Moved by Councillor B Shields

MOTION

1. That the report of the Chief Executive Officer dated 11 September 2019 and attached as Appendix 1 to this Mayoral Minute be noted.
2. That Council:
   a. Amend its current drought plan triggers to commence level 2 water restrictions when the Macquarie River High Security Allocations are reduced to 70%.
   b. Move to level 3 water restrictions effective 1 October 2019.
   c. Implement further levels of water restrictions as determined by Council’s Chief Executive Officer following consultation with Council’s Drought Management Team, and based on projections of future reduced river flows as provided by Water NSW.
   d. Provide additional resources to work with businesses, especially high water users, to help them develop Water Savings Action Plans and enable them to implement meaningful and long term actions which will result in more efficient water usage in both the short and long term.
   e. Create a media and communications strategy to respond to our water crisis and improve our community engagement to bring about significant behavioural change to community use of water.
Moved by Councillor D Gumley and seconded by Councillor S Lawrence

AMENDMENT

1. That the report of the Chief Executive Officer dated 11 September 2019 and attached as Appendix 1 to this Mayoral Minute be noted.

2. That Council:
   a. Amend its current drought plan triggers to commence level 2 water restrictions when the Macquarie River High Security Allocations are reduced to 70%.
   b. Move to level 3 water restrictions effective 1 October 2019 and move to Level 4 water restrictions from 1 November 2019.
   c. Implement further levels of water restrictions as determined by Council’s Chief Executive Officer following consultation with Council’s Drought Management Team, and based on projections of future reduced river flows as provided by Water NSW.
   d. Provide additional resources to work with businesses, especially high water users, to help them develop Water Savings Action Plans and enable them to implement meaningful and long term actions which will result in more efficient water usage in both the short and long term.
   e. Create a media and communications strategy to respond to our water crisis and improve our community engagement to bring about significant behavioural change to community use of water.

The amendment on being put to the meeting was carried. CARRIED

The amendment then became the motion and on being put to the meeting was carried. CARRIED

As one or more Councillors voted against the motion, in accordance with Clause 11.5 of Council’s Code of Meeting Practice, the following votes were recorded:

<table>
<thead>
<tr>
<th>FOR</th>
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<tbody>
<tr>
<td>Councillor Diffey</td>
<td>Councillor Parker</td>
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<td>Councillor Etheridge</td>
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<td>Councillor Grant</td>
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<td>Councillor Mohr</td>
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<td>Councillor Shields</td>
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MATTERS CONSIDERED BY COMMITTEES:

CCL19/169 REPORT OF THE PLANNING DEVELOPMENT ENVIRONMENT COMMITTEE - MEETING 9 SEPTEMBER 2019 (ID19/1298)
The Council had before it the report of the Planning, Development and Environment Committee meeting held 9 September 2019.

Moved by Councillor S Lawrence and seconded by Councillor J Diffey

MOTION

That the report of the Planning, Development and Environment Committee meeting held on 9 September 2019, be noted.

CARRIED

CCL19/170 REPORT OF THE INFRASTRUCTURE COMMUNITY AND RECREATION COMMITTEE - MEETING 9 SEPTEMBER 2019 (ID19/1299)
The Council had before it the report of the Infrastructure, Community and Recreation Committee meeting held 9 September 2019.

Moved by Councillor S Lawrence and seconded by Councillor A Jones

MOTION

That the report of the Infrastructure, Community and Recreation Committee meeting held on 9 September 2019, be noted.

CARRIED

CCL19/171 REPORT OF THE ECONOMIC DEVELOPMENT BUSINESS AND CORPORATE COMMITTEE - MEETING 9 SEPTEMBER 2019 (ID19/1300)
The Council had before it the report of the Economic Development, Business and Corporate Committee meeting held 9 September 2019.

Moved by Councillor G Mohr and seconded by Councillor K Parker

MOTION

That the report of the Economic Development, Business and Corporate Committee meeting held on 9 September 2019, be noted.

CARRIED
NOTICES OF MOTION:

CCL19/172  BURRENDOONG DAM WATER SECURITY (ID19/1302)
Council had before it a Notice of Motion dated 5 September 2019 from Councillor J Ryan regarding the Burrendong Dam Water Security.

MOTION

1. That Council make representations to the Minister of Water, Property and Housing, the Hon Melinda Pavey, MP to support and implement a policy regarding the release of water from Burrendong Dam, whereby upon the dam reaching a minimum threshold of 20 percent capacity, allocations to irrigators along the Macquarie river system be reduced to ensure access to water for the cities, towns and communities along the river may be maintained.
2. That Council publicly acknowledges that people have overwhelming priority over any other water use allocation, and that state policy needs to reflect that a far more comprehensive buffer needs to be in place so it is unlikely the Council’s residents can ever again end up facing such an acute shortage of such a basic human right.

This notice of motion lapsed without a mover.

REPORTS FROM STAFF:

CCL19/173  QUARTERLY REPORT ON DOCUMENTS EXECUTED UNDER THE POWER OF ATTORNEY (ID19/1271)
The Council had before it the report dated 3 September 2019 from the Executive Manager Governance and Internal Control regarding Quarterly Report on Documents Executed Under the Power of Attorney.

Moved by Councillor V Etheridge and seconded by Councillor D Gumley

MOTION

That the information contained within the report of the Executive Manager Governance and Internal Control dated 3 September 2019 be noted.

CARRIED
CCL19/174  DISCLOSURE OF INTEREST RETURNS (ID19/1290)
The Council had before it the report dated 5 September 2019 from the Executive Manager Governance and Internal Control regarding Disclosure of Interest Returns.

Moved by Councillor A Jones and seconded by Councillor G Mohr

MOTION

That the tabling of the Disclosure of Interest Returns as detailed in the report be noted and the Office of Local Government be advised accordingly.

CARRIED

CCL19/175  DUBBO REGIONAL COUNCIL REPRESENTATION TO THE TARONGA CONSERVATION SOCIETY AUSTRALIA BOARD (ID19/1353)
The Council had before it the report dated 16 September 2019 from the Executive Manager Governance and Internal Control regarding Dubbo Regional Council Representation to the Taronga Conservation Society Australia Board.

Moved by Councillor S Lawrence and seconded by Councillor K Parker

MOTION

That Council nominate the Mayor, Councillor Ben Shields, and further proceed to determine one (1) alternate nominee for representation to the Board of the Taronga Conservation Society Australia.

Moved by Councillor S Lawrence and seconded by Councillor G Mohr

AMENDMENT

That Council nominate the Mayor, Councillor Ben Shields, and Councillor V Etheridge for representation to the Board of the Taronga Conservation Society Australia.

The amendment on being put to the meeting was carried.

CARRIED

The amendment then became the motion and on being put to the meeting was carried.

CARRIED
CCL19/176 COMMUNITY SERVICES FUND 2019/2020 - COMMUNITY BENEFIT FUNDING
IN ACCORDANCE WITH SECTION 356 LOCAL GOVERNMENT ACT 1993
(ID19/739)

The Council had before it the report dated 19 August 2019 from the Director Liveability regarding Community Services Fund 2019/2020 - community benefit funding in accordance with Section 356 Local Government Act 1993.

Moved by Councillor A Jones and seconded by Councillor G Mohr

MOTION

1. That the report from the Director Liveability dated 19 August 2019 be noted.
2. That Council allocate the following funds, in accordance with Section 356 of The Local Government Act 1993:
   a) Central West Leadership Academy $500
   b) Lifeline Central West Dubbo Centre $15,000
   c) Dubbo Legacy a Division of Orange Legacy $3,000
   d) Dubbo and District Pipe Band $1,500
   e) Onelife Community Church $1,000
   f) Western Region Academy of Sport Inc (WRAS) $2,924
   g) University of the Third Age – Dubbo Chapter $3,000
   h) Wellington Information and Neighbourhood Services Inc (WINS) $30,000
   i) Wellington Country Women’s Association (CWA) $2,240
   j) Wellington Connect Inc t/a Wellington Men’s Shed $3,000
   k) Burrendong Botanic Garden and Arboretum $7,800
   l) Girl Guides Association of NSW Dubbo $2,229
   m) Orana Early Childhood Intervention $1,000
   n) Dubbo Neighbourhood Centre t/a Connecting Community Services $30,000

3. That all applicants be advised of their respective funding application outcome and unsuccessful applicants be advised of Council’s Grants Hub, as well as other funding opportunities.

CARRIED

Councillor J Diffey declared a non-pecuniary, significant interest in the matter now before the Council and left the room and was out of sight during the Council’s consideration of this matter. The reason for such interest is that Councillor J Diffey is currently chairperson of the board of Orana Early Childhood Intervention, an applicant for funding through community services fund.

Councillor D Grant declared a non-pecuniary, significant interest in the matter now before the Council and left the room and was out of sight during the Council’s consideration of this matter. The reason for such interest is that Councillor D Grant is the Council Representative on the board of the Dubbo Neighbourhood Centre t/a Connecting Community Services.
CCL19/177  2019/2010 FINANCIAL ASSISTANCE PROGRAM - ROUND ONE (ID19/1193)

Moved by Councillor A Jones and seconded by Councillor K Parker

MOTION

1. That the report from the Director Liveability dated 27 August 2019 be noted.
2. That funds from the 2019/2020 Financial Assistance Fund Round One be allocated as follows:
   a) Ballimore Progress Association Inc. $4,000
   b) St Brigid’s Church ‘wrap with love’ craft group $ 500
   c) Dubbo Legacy $ 500
   d) Australian Decorative & Fine Arts Society Dubbo and Districts Inc $ 500
   e) Wellington VIEW Club $ 300
   f) Dubbo Rivercare Group Incorporated $ 500
   g) Wellington Connect Inc – Wellington Men’s Shed $ 500
   h) Dubbo District Concert Band $ 500
   i) Buninyong School as Community Centre $ 500
   j) 1st Dubbo Scout Group $ 500
   k) Wellington Division of Orange Legacy $2,900
   l) Dubbo Triathlon Club $1,000
   m) Buninyong Preschool $2,000
   n) Dubbo Filmmakers Incorporated $ 800
3. That all applicants be advised of funding application outcomes.
4. That the remainder of 2019/2020 Financial Assistance Fund budget allocation totalling $15,000 be retained for the second round of Financial Assistance.
5. That 2019/2020 financial Assistance Program round two funding applications be determined during April 2020.

CARRIED
CCL19/178 SCHEDULE OF FEES FOR AQUATIC LEISURE CENTRES AND DUBBO REGIONAL BOTANIC GARDEN (ID19/1346)

The Council had before it the report dated 12 September 2019 from the Aquatic Leisure Centres Manager regarding Schedule of Fees for Aquatic Leisure Centres and Dubbo Regional Botanic Garden.

Moved by Councillor D Gumley and seconded by Councillor K Parker

MOTION

1. That Learn to Swim costs (inclusive of GST) for all Dubbo Regional Council Aquatic Leisure Centres are set for the 2019/2020 season as:
   - Group classes - 10 lessons $120.00
   - Private classes - 10 lessons $300.00
   - Group Baby and Me classes - 10 lessons $120.00
   This cost includes a NIL POOL ENTRY cost for the participant and the supervising patron accompanying the participant.

2. That the Aqua Aerobics or Fitness class costs (inclusive of GST) for all Dubbo Regional Council Aquatic Leisure Centres are set for the 2019/2020 season as:
   - Adult casual visit (includes pool entry cost) $13.00
   - Concession casual visit (includes pool entry cost) $9.00
   Cost (inclusive of GST) if the patron holds a current membership or 10 visit pass which is used in conjunction with the Aqua Aerobic class entry:
     - Adult casual visit $8.50
     - Concession casual visit $5.50

3. That all MERCHANDISE is:
   3.1.1. Initially offered at recommended retail prices, and then
   3.1.2. Offered at a sales price recommended by the merchandise provider, and then
   3.1.3. Offered at a sales price of not less than cost price (to council) to promote end of season sales.

4. That all CAFÉ STOCK that comes with a recommended retail price is:
   4.1. Initially offered at recommended retail prices, and then
   4.2. Offered at a sales price recommended by the product provider, and then
   4.3. Offered at a sales price of not less than cost price (to council) for short dated products or to reduce stock levels at the end of the season.

5. That ‘fresh’ food options including any food items made entirely on site (e.g. fruit salad, sandwiches, rolls, wraps, salads, yoghurt cups) are priced at cost, plus 50% gross profit.

6. That ‘Processed’ food options including any food item which is processed and purchased partially cooked or formed (e.g. chips, scallops, burgers, egg and bacon rolls, hot dogs) and that require preparation on the spot that these items are priced at cost, plus 60% gross profit.

7. That Special Event food or promotions food is provided at cost, plus 20% mark-up.

8. That all other potential items/fees introduced during the season are presented for Director Liveability and CEO approval.

9. That all prices are reviewed at the conclusion of the 2019/2020 swim season.

CARRIED
APPENDIX NO: 1 - MINUTES - ORDINARY COUNCIL MEETING - 23/09/2019

At this Juncture DRTCC Manager, Linda Christof presented the Mayor with the 2019 Drover Award for Performing Arts Centre of the Year.

CCL19/179 DUBBO REGIONAL THEATRE AND CONVENTION CENTRE - WINNER 2019 DROVER AWARD FOR PERFORMING ARTS CENTRE OF THE YEAR (ID19/1285)
The Council had before it the report dated 5 September 2019 from the Director Culture and Economy regarding Dubbo Regional Theatre and Convention Centre - Winner 2019 Drover Award for Performing Arts Centre of the Year.

Moved by Councillor D Grant and seconded by Councillor J Diffey

MOTION

1. That the report from the Director Culture and Economy dated 5 September 2019 be noted.
2. That Council staff be congratulated on the awarding of the 2019 Drover Award for Performing Arts Centre of the Year.

CARRIED

CCL19/180 ASSIGNING DEED OF CONSENT FOR SUB-LEASING EXTERNAL CAFE AREA ROYAL FLYING DOCTOR SERVICE BASE (ID19/1340)
The Council had before it the report dated 10 September 2019 from the Manager Airport Precinct regarding Assigning Deed of Consent for Sub-leasing External Cafe Area Royal Flying Doctor Service Base.

Moved by Councillor D Gumley and seconded by Councillor G Mohr

MOTION

1. That Council approve the sub-leasing of part Lot 151 Dubbo City Regional Airport to BRSK Pty Ltd by the Royal Flying Doctor Service and the signing of the Deed of Consent.
2. That all documentation in relation to this matter be executed under Power of Attorney.

CARRIED

CCL19/181 COMMENTS AND MATTERS OF URGENCY (ID19/1301)
There were no matters recorded under this clause.

The meeting closed at 6.32 PM.

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CHAIRMAN
To the Council
Ladies and Gentlemen

At the Ordinary meeting of Council held 28 March 2018, with respect to Council’s membership to the Orana Joint Organisation, Council resolved:

That Council not join a joint organisation at the present time for the following reasons:

1. Once Council joins a joint organisation they may not leave that joint organisation.
2. There is still much uncertainty surrounding the success and operation of joint organisations.
3. Council is still undertaking significant merger related projects and could not commit additional resources to establishing a joint organisation at this time.

I recently had the opportunity to meet with the Deputy Premier of NSW, John Barilaro and the Minister of Local Government, Shelley Hancock to discuss the possibility of Council joining the Orana Joint Organisation. It has become obvious to me that the water crisis throughout central and western NSW could be better managed and approached with a consolidated effort by the local government areas in this area. As many of these local government areas are already members of the Orana Joint Organisation, I see it as a benefit to Council to also become a member of this joint organisation not only for the Dubbo Regional Council area but also the smaller Councils in this area that look to Dubbo Regional Council for leadership and assistance.

Together with the Chief Executive Officer, Michael McMahon, I attended a meeting of the Orana Joint Organisation on Monday 30 September 2019 to discuss projects that were currently underway. From this meeting I could see the benefits of Council becoming a member of the Orana Joint Organisation.

I have also been provided advice by the Minister that Council will have the opportunity to leave this joint organisation should membership not be achieving the desired outcome. This has been provided in a letter as attached as Appendix 1.

It is recommended that Council apply to the Minister for membership to the Orana Joint Organisation.
RECOMMENDATION

That Council apply to the Minister for membership to the Orana Joint Organisation subject to assurances being formally provided by the Minister that Council will have the opportunity to leave this joint organisation should membership not be achieving Council’s desired outcome.

Councillor Ben Shields
Mayor

Appendices:
10 Dubbo Regional Council and Orana Joint Organisation
Dear Cllr Shields,

The Orana Joint Organisation (JO) was proclaimed just over 12 months ago. The NSW Government is investing in the success of the State’s network of JOs. On top of the $300,000 in establishment funding provided to Orana JO, I was pleased to recently announce an additional $150,000 for each of the State’s JOs to develop their capability to deliver a range of programs and services on behalf of their communities. I am also aware that many JOs have made good progress in attracting grant funding to support their activities.

I am writing to urge Dubbo Regional Council to join the Orana JO. As a former councillor and deputy mayor, I understand the importance of strong regional collaboration between councils in order to engage effectively with the State Government on matters of strategic regional importance. In this respect, JOs are an essential part of the Government’s plan to build stronger councils and communities.

One of the key design criteria used to establish JOs was that they should be based around a strong regional centre. I am sure you are aware that shared regional leadership and effective regional governance structures are all important ingredients in building strong and sustainable regions. As the regional capital of the Orana region, Dubbo Regional Council has an important leadership role to play in this respect.

I understand there has been some concern on the part of Dubbo Regional Council about the possibility of the member councils of the Orana JO to make decisions that may unduly penalise your council as the largest council in the region. To give you some comfort in this respect, I am pleased to advise that the Government will be establishing a robust framework to evaluate the success of JOs and the Government will consider changes to the JO model and membership where member councils have identified that the current approach is not working. The evaluation will be conducted in mid-2020. This presents an opportunity for Dubbo council to join the Orana JO, knowing that changes to the Orana JO’s operations and/or membership will be made if the Orana JO does not succeed or meet the expectations of your council.

Again, I strongly encourage Dubbo Regional Council to consider joining the Orana JO and I would be pleased to talk with you further about any matters preventing your council from joining.

Yours sincerely,

The Hon. Shelley Hancock MP
Minister for Local Government

Ref: A061999

Cllr Ben Shields
Mayor
Dubbo Regional Council

By email: cllrben.shields@dubbo.nsw.gov.au

The Hon. Shelley Hancock MP
Minister for Local Government

Cllr Box 5341 Sydney NSW 2001 • P: (02) 9574 5400 • W: nsw.gov.au/ministerhancock
To the Council
Ladies and Gentlemen

Businesses across Regional NSW have been dealt a financial blow by tightening water restrictions and will require financial assistance to continue.

Turf Farms, landscape gardeners, pool shops, irrigation specialists and many others have seen their income drop dramatically as the impacts of the drought and a shrinking water supply hit hard.

Multiple people, from sole traders, to larger businesses are reporting to me that their business is significantly down because of water restrictions.

Locals are not buying turf, people are reluctant to get gardening done, households are not investing in pools, and irrigation for lawns are heavily restricted. This is a huge burden for people whose operations relate to water usage.

While the restrictions were essential to protect the region’s water supply to get through the ongoing drought, businesses will need assistance to survive.

We must remember that in town businesses can suffer as much as farms and agriculture during a drought. I believe it would be a wise move by the Federal and State Governments to look at ways they can bring financial relief to businesses.

Dubbo is home to a large amount of businesses that rely on water. Keeping people employed and businesses open is essential so that when the drought breaks these people will still be around to continue their contribution to the economy.

With Dubbo being the home of many businesses that are going to be directly financially affected by level 4 restrictions, I propose that Council urgently make representations to both State and Federal Governments to provide direct assistance to businesses in need.

Without intervention, there is a real possibility of irreparable damage to local businesses. The long term economic recovery of the region will be much harder if these businesses are not assisted.

Likewise, Dubbo and the wider western regions of NSW including Evocities partners of
Tamworth, Armidale, Orange and Bathurst are at serious risk of significant reputational damage from ongoing, often erroneous media reporting of “day zero” where large metropolitan communities are being told that our water supply is completely exhausted. It needs to be known far and wide that regional centres like Dubbo are both a sound investment, as well as being a great place to live and work.

Anecdotal reports are coming in suggesting that potential new businesses are being driven away by inaccurate reporting as well as professionals being hesitant to move to our region because they fear they will have no water.

Tourism operators such as motels and attractions are even sharing stories of potential visitors making contact enquiring if Dubbo has enough water to shower!

The reality is one of the best ways Dubbo can be economically sustainable during troubling drought periods like this is for increased tourism visitation - not decreased.

In my view it is important that programs such as Evocities and Regional Development Australia be given a significantly increased amount of long term financial support from both State and Federal Government.

RECOMMENDATION

1. Council write to both the State and Federal Governments about the need for financial assistance to businesses directly affected by water restrictions.
2. Council write to both the State and Federal Governments suggesting funding for regional investment and development programs be significantly increased as a way of countering drought-related reputational damage.
3. That Council raise the matter with LGNSW and seek their assistance in highlighting the situation to higher levels of Government.

Councillor Ben Shields
Mayor
To the Council

Ladies and Gentlemen

In December Council will meet with Regional Express (REX) to discuss options for better value fares for flights between Dubbo and Sydney and improved relations between airport and airline. REX has been very vocal about grievances with Dubbo City Regional Airport and Dubbo Regional Council through the media and advertising. Council is committed to working with REX to find an outcome that is favourable for the airport, citizens and the airline.

The airport is a jewel in the crown for Council. It is one of the busiest airports in Regional NSW and it continues to boom, with new infrastructure constantly being added. One of the foundations for that success has been commercial flights and routes Dubbo has secured. That is why Council appreciates the relationship it has with all airlines, and is very keen for those to continue.

However Dubbo City Regional Airport is a publically-owned facility that Council manages on behalf of its residents. Council has a responsibility to ensure the airport is maintained to a high standard while not being a financial burden to ratepayers. There have been substantial upgrades to the runway, the terminal and car parking and Council needs to ensure these can be serviced and upgraded where required. Council also wants to see the growth continue and has big plans for the future.

It is important that Council investigate and consider all options that could provide cheaper airfares for residents, but without sacrificing the ability of our airport to financially support itself. One area that is not up for negotiation is security screening. Council takes security seriously and that is why it became the first regional airport in NSW to introduce security screening. In order for that measure to have maximum effect, it is crucial that every passenger on every flight undergoes screening. There can’t be different rules for passengers on different airlines. REX has said in the media it believes “the only solution is to accept some risk exists in everyday life. However it also said the goal should be to “reduce [risk] to a level that is as low as reasonably practicable”. I believe that security screening is a reasonably practicable solution and one that has been working quite well for some years now.

I am not in a position to talk in detail about items that have been detected through screening, or risks that have been managed but I am very glad that Council has taken such a strong stance on looking after the welfare and safety of passengers and workers.
I have made it clear to REX previously that Council is unwavering in its position on security screening but all other options can be looked at.

It is recommended that so the meeting between Rex and Council can be as productive as possible, I request a report be compiled investigating all possible avenues of negotiation.

RECOMMENDATION

That Council staff investigate options and report to the November 2019 Ordinary meeting of Council to assist in negotiations between Regional Express and Council for a meeting between the parties in December.

Councillor Ben Shields
Mayor
The Committee had before it the report of the Development and Environment Committee meeting held 8 October 2019.

RECOMMENDATION

That the report of the Development and Environment Committee meeting held on 8 October 2019, be noted.
PRESENT: Councillors J Diffey, V Etheridge, D Gumley, A Jones, G Mohr, K Parker, J Ryan and B Shields.

ALSO IN ATTENDANCE:
The Chief Executive Officer, the Manager Governance Operations, the Administration Officer Governance, the Community Support Officer, the Communications Partner, the Director Organisational Performance, the Director Culture and Economy, the Director Infrastructure, the Director Development and Environment (S Jennings) and the Growth Planning Project Leader Digital Futures.

Councillor B Shields assumed chairmanship of the meeting.

The proceedings of the meeting commenced at 5.30pm.

DEC19/1 ELECTION OF CHAIRMAN (ID19/1368)
At this juncture, the Mayor invited nominations for the election of Chairman Development and Environment Committee for the Mayoral term with the following nomination received:

Councillor G Mohr nominated by Councillor V Etheridge and Councillor J Ryan
Councillor G Mohr accepted his nomination.

The Mayor advised that as only one nomination was received for the position of the Chairman of Development and Environment Committee that Councillor G Mohr be duly elected for the Mayoral term.

Councillor G Mohr assumed chairmanship of the meeting.
DEC19/2 REPORT OF THE PLANNING DEVELOPMENT AND ENVIRONMENT COMMITTEE - MEETING 9 SEPTEMBER 2019 (ID19/1363)
The Committee had before it the report of the Planning, Development and Environment Committee meeting held 9 September 2019.

Moved by Councillor D Gumley and seconded by Councillor V Etheridge

MOTION
That the report of the Planning, Development and Environment Committee meeting held on 9 September 2019, be noted.

CARRIED

DEC19/3 BUILDING SUMMARY - SEPTEMBER 2019 (ID19/1359)
The Committee had before it the report dated 25 September 2019 from the Director Development and Environment regarding Building Summary - September 2019.

Moved by Councillor J Diffey and seconded by Councillor K Parker

MOTION
That the report from the Director Development and Environment dated 25 September 2019 be noted.

CARRIED

DEC19/4 DRAFT CAMP ROAD STRUCTURE PLAN - RESULTS OF PUBLIC EXHIBITION (ID19/1104)
The Committee had before it the report dated 23 September 2019 from the Manager Growth Planning regarding Draft Camp Road Structure Plan - Results of Public Exhibition. The Committee reports having met with Mr P Starr regarding this matter.

Moved by Councillor A Jones and seconded by Councillor D Gumley

MOTION
1. That the report from the Manager Growth Planning dated 23 September 2019 be noted.
2. That the draft Camp Road Structure Plan, included here in Appendix 1, be adopted by Council as a Council Policy in respect of Camp Road, Dubbo.
3. That Council resolve to support a minimum lot size regime of five (5) hectares along the frontage of Camp Road and two (2) hectares for the remainder of the Precinct, as included in the draft Camp Road Structure Plan, included here in Appendix 1.
4. That in respect of the Planning Proposal on Lot 8 DP 1063425, 4L Camp Road, Dubbo, that the buffer adjacent to the Red Earth Estate Winery and the Observatory remain at 50 metres with a vegetated area of 30 metres. For the remainder of the land where it adjoins other uses to the north, this buffer be 30 metres with no vegetated buffer.
5. That the Proponent of the Planning Proposal provided to Council in respect of Lot 8 DP 1063475, 4L Camp Road, Dubbo, not be provided with a refund of the $25,000 Planning Proposal fee.
6. That following Council’s consideration of the draft Camp Road Structure, that Council prepare an addendum to the Planning Proposal for Lot 8 DP 1063425, 4L Camp Road, Dubbo and submit the addendum to the State Government Department of Planning, Environment and Industry, to seek a Gateway Determination for the Planning Proposal.

CARRIED

Moved by Councillor K Parker and seconded by Councillor D Gumley

AMENDMENT

1. That the report from the Manager Growth Planning dated 23 September 2019 be noted.

2. That the draft Camp Road Structure Plan, included here in Appendix 1, be adopted by Council as a Council Policy in respect of Camp Road, Dubbo.

3. That Council resolve to support a minimum lot size regime of five (5) hectares along the frontage of Camp Road and two (2) hectares for the remainder of the Precinct, as included in the draft Camp Road Structure Plan, included here in Appendix 1.

4. That in respect of the Planning Proposal on Lot 8 DP 1063425, 4L Camp Road, Dubbo, that the buffer adjacent to the Red Earth Estate Winery and the Observatory remain at 50 metres with a vegetated area of 30 metres. For the remainder of the land where it adjoins other uses to the north, this buffer be 30 metres with no vegetated buffer.

5. That the Proponent of the Planning Proposal provided to Council in respect of Lot 8 DP 1063425, 4L Camp Road, Dubbo, not be provided with a refund of the $25,000 Planning Proposal fee.

6. That following Council’s consideration of the draft Camp Road Structure, that Council prepare an addendum to the Planning Proposal for Lot 8 DP 1063425, 4L Camp Road, Dubbo and submit the addendum to the State Government Department of Planning, Environment and Industry, to seek a Gateway Determination for the Planning Proposal.

The amendment on being put to the meeting was carried.

CARRIED

The amendment then became the motion and on being put to the meeting was carried.

CARRIED

Councillor J Ryan declared a pecuniary, significant interest in the matter now before the Committee and left the room and was out of sight during the Committee’s consideration of this matter. The reason for such interest is that Councillor J Ryan owns a 50 acre block of land on Camp Road.
In accordance with s375A(2) of the Local Government Act 1993, a division was duly called, the following votes on the motion were recorded:

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DEC19/5 DRAFT COMMUNITY PARTICIPATION PLAN (ID19/1362)

The Committee had before it the report dated 24 September 2019 from the Growth Planning Projects Leader - Digital Futures regarding Draft Community Participation Plan.

Moved by Councillor K Parker and seconded by Councillor D Gumley

MOTION

1. That the draft Community Participation Plan as attached to the report of the Growth Planning Projects Leader – Digital Futures dated 21 September 2019 be adopted for the purposes of public exhibition.

2. That the draft Community Participation Plan as attached to the report of the Growth Planning Projects Leader – Digital Futures dated 21 September 2019 be placed on public exhibition for a period of not less than 28 days in accordance with the provisions of the Environmental Planning and Assessment Act, 1979.

3. That following completion of the public exhibition process, a further report be presented to Council for consideration addressing the outcomes of the public exhibition period and any submissions received.

4. That on adoption of the Community Participation Plan by Council the following sections of the Dubbo and Wellington Development Control Plans be repealed:
   a) Chapter 2.1 Notification of Development within the Dubbo Development Control Plan 2013; and
   b) Chapter A11 Notification and advertising of Development Applications within the Wellington Development Control Plan 2013.

   CARRIED
In accordance with s375A(2) of the Local Government Act 1993, a division was duly called, the following votes on the motion were recorded:

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Total (8)  Total (0)

DEC19/6  MIRIAM HILL ESTATE DRAFT DEVELOPMENT CONTROL PLAN - 1R OLD DUBBO ROAD, DUBBO (ID19/823)

The Committee had before it the report dated 20 September 2019 from the Growth Planner regarding Miriam Hill Estate Draft Development Control Plan - 1R Old Dubbo Road, Dubbo.

Moved by Councillor D Gumley and seconded by Councillor B Shields

MOTION
1. That the draft Miriam Hill Estate Development Control Plan, as provided here in Appendix 1, be adopted for the purpose of public exhibition.
2. That the draft Miriam Hill Estate Development Control Plan be placed on public exhibition for a period of not less than 28 days in accordance with the requirements of the Environmental Planning and Assessment Act, 1979.
3. That following completion of the public exhibition process, a further report be provided to Council for consideration.

CARRIED

Councillor K Parker declared a pecuniary, significant interest in the matter now before the Committee and left the room and was out of sight during the Committee’s consideration of this matter. The reason for such interest is that Councillor K Parker an employee of the Dubbo Branch of the Bank of Queensland, a bank that is financially invested with the developer.
In accordance with s375A(2) of the Local Government Act 1993, a division was duly called, the following votes on the motion were recorded:

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**DEC19/7 LEAVE OF ABSENCE**

Requests for leave of absence were received from Councillors D Grant and S Lawrence who were absent from the meeting due to personal reasons.

Moved by Councillor V Etheridge and seconded by Councillor D Gumley

**MOTION**

That such requests for leave of absence be accepted and Councillors D Grant and S Lawrence be granted leave of absence from this meeting.

CARRIED

The meeting closed at 5.50pm.
The Committee had before it the report of the Infrastructure and Liveability Committee meeting held 8 October 2019.

RECOMMENDATION

That the report of the Infrastructure and Liveability Committee meeting held on 8 October 2019, be noted.
PRESENT: Councillors J Diffey, V Etheridge, D Gumley, A Jones, G Mohr, K Parker, J Ryan and B Shields.

ALSO IN ATTENDANCE: The Chief Executive Officer, the Manager Governance Operations, the Administration Officer Governance, the Community Support Officer, the Communications Partner, the Director Organisational Performance, the Director Culture and Economy, the Director Infrastructure, the Director Development and Environment (S Jennings) and the Growth Planning Project Leader Digital Futures.

Councillor B Shields assumed chairmanship of the meeting.

The proceedings of the meeting commenced at 5.51pm.

ILC19/1 ELECTION OF CHAIRMAN (ID19/1395)
At this juncture, the Mayor invited nominations for the election of Chairman Infrastructure and Liveability Committee for the Mayoral term with the following nomination received:

Councillor G Mohr nominated by Councillor V Etheridge and Councillor J Diffey
Councillor G Mohr accepted his nomination.

The Mayor advised that as only one nomination was received for the position of the Chairman of Infrastructure and Liveability Committee that Councillor G Mohr be duly elected for the Mayoral term.

Councillor G Mohr assumed Chairmanship of the meeting.

ILC19/2 REPORT OF THE INFRASTRUCTURE, COMMUNITY AND RECREATION COMMITTEE - MEETING 9 SEPTEMBER 2019 (ID19/1364)
The Committee had before it the report of the Infrastructure, Community and Recreation Committee meeting held 9 September 2019.

Moved by Councillor A Jones and seconded by Councillor J Diffey

MOTION
That the report of the Infrastructure, Community and Recreation Committee meeting held on 9 September 2019, be noted.
ILC19/3  RELOCATION OF TREES LISTED IN THE SIGNIFICANT TREE REGISTER (ID19/1366)

The Committee had before it the report dated 19 September 2019 from the Horticulture and Landcare Asset Coordinator regarding Relocation of Trees listed in the Significant Tree Register.

Moved by Councillor J Diffey and seconded by Councillor A Jones

MOTION
1. That the report from the Horticulture and Landcare Asset Coordinator, dated 19 September 2019, be noted.
2. That the ‘group’ of five (5) *Brachychiton rupestris* (Bottle trees) located at 40 Cobborah Road be relocated to the Taronga Western Plains Zoo and retained on the Significant Tree Register, and original nominator be formally advised of the decision.

CARRIED

ILC19/4  LEAVE OF ABSENCE

Requests for leave of absence were received from Councillors D Grant and S Lawrence who were absent from the meeting due to personal reasons.

Moved by Councillor V Etheridge and seconded by Councillor J Diffey

MOTION
That such requests for leave of absence be accepted and Councillors D Grant and S Lawrence be granted leave of absence from this meeting.

CARRIED

The meeting closed at 5.54pm.
The Committee had before it the report of the Culture, Economy and Corporate Committee meeting held 8 October 2019.

RECOMMENDATION

That the report of the Culture, Economy and Corporate Committee meeting held on 8 October 2019, be noted.
PRESENT: Councillors J Diffey, V Etheridge, D Gumley, A Jones, G Mohr, K Parker, J Ryan and B Shields.

ALSO IN ATTENDANCE:
The Chief Executive Officer, the Manager Governance Operations, the Administration Officer Governance, the Community Support Officer, the Communications Partner, the Director Organisational Performance, the Director Culture and Economy, the Director Infrastructure, the Director Development and Environment (S Jennings) and the Growth Planning Project Leader Digital Futures.

Councillor B Shields assumed chairmanship of the meeting.

The proceedings of the meeting commenced at 5.54pm.

CEC19/1 ELECTION OF CHAIRMAN (ID19/1369)
At this juncture, the Mayor invited nominations for the election of Chairman Culture Economy and Corporate Committee for the Mayoral term with the following nomination received:

Councillor D Gumley nominated by Councillor G Mohr and Councillor J Diffey
Councillor D Gumley accepted his nomination.

The Mayor advised that as only one nomination was received for the position of the Chairman of Culture Economy and Corporate Committee that Councillor D Gumley be duly elected for the Mayoral term.

Councillor D Gumley assumed Chairmanship of the meeting.
CEC19/2 REPORT OF THE ECONOMIC DEVELOPMENT BUSINESS AND CORPORATE MEETING 9 SEPTEMBER 2019 (ID19/1365)
The Committee had before it the report of the Economic Development, Business and Corporate Committee meeting held 9 September 2019.

Moved by Councillor G Mohr and seconded by Councillor J Diffey

MOTION
That the report of the Economic Development, Business and Corporate Committee meeting held on 9 September 2019, be noted.

CARRIED

CEC19/3 CULTURAL DEVELOPMENT PROGRAM AND WESTERN PLAINS CULTURAL CENTRE FEES AND CHARGES (ID19/1192)
The Committee had before it the report dated 16 September 2019 from the Director Culture and Economy regarding Cultural Development Program and Western Plains Cultural Centre Fees and Charges.

Moved by Councillor V Etheridge and seconded by Councillor G Mohr

MOTION
1. That the report from the Director Culture and Economy dated 16 September 2019 be noted.
2. That the proposed changes to identified fees and charges for hire of the Western Plains Cultural Centre to go on Public Exhibition for no less than 28 days, with a further report to be provided to the Ordinary Meeting of Council on 25 November 2019 for consideration.
3. That the Director Culture and Economy commence the development of a new Regional Cultural Program and Action Plan in consultation with the community and key stakeholders, with a further report to be provided to the February 2020 meeting of Council for consideration.

CARRIED
CEC19/4 INVESTMENTS UNDER SECTION 625 OF THE LOCAL GOVERNMENT ACT - SEPTEMBER 2019 (ID19/1367)
The Committee had before it the report dated 1 October 2019 from the Director Organisational Performance regarding Investments Under Section 625 of the Local Government Act - September 2019.

Moved by Councillor A Jones and seconded by Councillor J Ryan

MOTION
That the report from the Director Organisational Performance dated 1 October, 2019 be noted.

CARRIED

Councillor K Parker declared a pecuniary, significant interest in the matter now before the Committee and left the room and was out of sight during the Committee’s consideration of this matter. The reason for such interest is that Councillor K Parker an employee of the Dubbo Branch of the Bank of Queensland, a bank that Council has funds invested with.

CEC19/5 LEAVE OF ABSENCE
Requests for leave of absence were received from Councillors D Grant and S Lawrence who were absent from the meeting due to personal reasons.

Moved by Councillor A Jones and seconded by Councillor D Gumley

MOTION
That such requests for leave of absence be accepted and Councillors D Grant and S Lawrence be granted leave of absence from this meeting.

CARRIED

The meeting closed at 5.58pm.
Council introduced Level 3 water restrictions on 1 October 2019 and are moving to Level 4 restrictions on 1 November 2019. In entering these restriction Council was still operating under the Drought Management Plans of the former Dubbo City and Wellington Councils that needed to be reviewed and combined to a single LGA. This new plan is currently in development and will be presented to Council early 2020 for its consideration.

The Water Restriction Table is a key part of the Drought Management Plan and with the move into Level 4 a review of the table was prioritised for review and Council’s approval. A revised table is attached as Appendix 1.

Key changes proposed within the restriction table include; increased daily targets based on historic water usage and availability of water; removal of odds and evens system and replacing with simple Water Days and timings for Residents and Business; and combining watering of Gardens and Lawns, providing greater flexibility for residents; and introduction of a New Turf Water Plan at Level 4 to support the effective, water wise establishment of new turf.

To encourage long term water wise behaviour, a new baseline target is proposed from the current 440L per person, per day to 400L per person per day. This target will guide a 10% reduction in residential water use across our regional community outside any restriction period.

Should these proposed restrictions be adopted, it is planned that a review of the activities occur early 2020, in conjunction with the Drought Management Plan, to determine the effectiveness of the activities and the response by the community in achieving an overall reduction in potable water use. This time frame allows the community to further adjust to the new restrictions and for Council to determine average water use over a suitable period of time.

FINANCIAL IMPLICATIONS

Development of the Drought Management Plan is being funded through the water fund.

POLICY IMPLICATIONS

The water restrictions will supersede currently published tables within the Drought Management Plan.
The Drought Management Plan is currently under review and the draft is anticipated to be prepared for Council’s consideration during the first meeting 2020. This provides an opportunity to further review the Water Restriction tables and incorporate further water data availability, community feedback and drought outlook for 2020.

RECOMMENDATION

1. That Council adopt the revised Water Restrictions Table as attached as Appendix 1.
2. That Council endorse further communication with residents and businesses on compliance with Level 4 restrictions.
3. That the full Draft Management Plan be provided in a further report to Council for consideration.

Michael McMahon
Chief Executive Officer
BACKGROUND

Drought Management Plans developed by Local Councils are required to be reviewed every four years, and post drought. When Council made the decision to enact Level 3 water restrictions in October 2019 and Level 4 in November 2019 it was known that the existing Drought Management Plans of the Former Dubbo City and Wellington Councils would need to be reviewed and combined for a single LGA.

The Water Restrictions Activity Table is a fundamental part of the Drought Management Plan. It has been prioritised for approval given Council’s decision to move to Level 4 in November 2019.

The broader Drought Management Plan will be presented to Council early 2020. This will be supported by community consultation. This will enable further review on community response and levels of support for the water restrictions over 3 months.

In a short amount of time, and during the current Level 3 restriction period, Council staff have worked with industry experts, business community and considered feedback and responses from the general community. This information and feedback has all been well considered in the development of the Dubbo Regional Water Restriction Table.

Attached as Appendix 1, the review of the water restriction table levels was based on the following principles:

1. Prioritise the need of human health. High importance has been given to ensuring that activities are permitted to ensure health, hygiene and safety is not compromised.
2. Secure business and community needs for extended drought periods. Guidance is given for a range of businesses and how best to manage water. In particular this focuses on limiting major disruption to critical/Level 6 water restrictions. Some activities that are complying for development, such as the laying of turf, have been balanced so that associated businesses are not overly affected, water security and clear guidance is given. This review has consulted some key industry stakeholders to ensure restrictions have a balance with long term business sustainability.
3. Effect long term water security. Proactively plan, fund and implement improved drought management and water security solutions. This includes water restrictions that can be managed by Council Rangers. Rangers need to have clear restrictions that are actionable through education, warning and fines.

In developing the daily targets with the table, recent water usage of residents across the region was considered, in addition to the availability of water, considering all sources, based on nil rain occurring.

In reviewing the Restrictions table the objective has been to simplify the information and apply considered, rational decision making. The review utilised information on current water usage trends, and advancements in technology, including water wise gardening systems.
Changes have been informed by community and industry feedback and with the aim to make the restrictions easier to understand, and therefore easier for the community to follow.

Council has also undertaken business information sessions in both Dubbo and Wellington regarding the implications of level four restrictions and the need for Water Saving Action Plans (WSAP). Feedback through these forums, meetings with stakeholder groups and general enquiries have also informed the new restriction tables.

**REPORT**

The Water Restrictions Activity Table is a fundamental part of Council’s Drought Management Plan. It has been prioritised for approval given Council’s decision to move to Level 4 in November 2019. The revised Water Restrictions Table, attached as Appendix 1 has been reviewed considering feedback from community and industry and input from experts.

In developing the daily targets with the table, recent water usage of residents across the region was considered, in addition to the availability of water, considering all sources, based on nil rain occurring.

**Key Changes Proposed:**

**Target base established**
- For the long term, establishing a new base target for residents outside restriction period of 400L per person, per day.
- Historic baseline used was 440L per person. This is based on historic average 4 years use in the Dubbo Area.
- Even outside restrictions, at a base level, we are aiming at a 10% reduction in residential water use across our regional community.

**New daily litre targets**
- These daily levels are provided to the community as a target to work towards.
- Targets have been determined based on our region’s known water supply (surface and ground water) and traditional use. Further demand analysis will be undertaken with the Department review.
- Reduction of 20L from baseline to Level 1, and Level 1 to Level 2, aim at changing behaviours and are aimed at extending the period the community can stay on these lower levels.
- Reduction of 40L plus at each higher level is designed to have a greater impact, whilst still having manageable daily targets for residents.
- Worst case scenario Level 6 is based on with ground water supply only, within current allocations and with no rain. With these conditions our regional community can sustain 195 litres per person, per day. This is with no outdoor residential use.

Daily targets do allow for contingency. Attached as Appendix 2, Water Wise droplets are provided as a guide for a water wise household to stay within targets. The Level 4 Restrictions droplet indicates contingency of 68 litres, per person per day. This could be, for example; an additional load of washing if you have visitors or water for cleaning medical equipment.
General Watering of Lawns and Gardens

- Ceasing the confusing odds and evens system at Level 3 and replacing with simple Water Days and timings for Gardens for Residents and Business for Level 3, 4 and 5.
- No longer separating out Lawns and Gardens. People choose if they wish to water lawn or plants with the limited time they have at each level.
- For Residents at Level 4 this is a maximum of 30 minutes on Wednesday and 30 minutes on Sunday.
- For Business Level 4 this is a maximum of 30 minutes on Monday and 30 minutes on Thursday.
- Regardless of how many people live in a house, the watering of gardens is per household and must still remain within the restrictions.
- Only one outlet is to be used at any given time.
- This usage level is aimed at keeping valuable plants or small areas of lawn alive through this period.

Residential water use restrictions aim to target external use. Indoor uses are generally well observed and understood. External uses continue to comprise significant water use and requires greater clarity and further community information campaigns.

As outdoor water use is the greatest use of water it needs to be managed and monitored in the most effective and equitable way. The use of limited days and times enables this.

New Turf

- Laying of new turf at Level 4 has been reviewed with the aim to support a valuable ‘green’ industry whilst also ensuring effective, water wise establishment of new turf.
- The establishment of up to a maximum of 50m$^2$ of turf is subject to a New Turf Water Plan being submitted and approved.
- Post a period of establishment as determined by the New Turf Water Plan, residents or businesses will move to strict water days and times as per the regulations.

Restrictions around new turf reflect a proactive approach to support local industry and long term environmental benefit, in addition to a more systematic approach that results in the least amount of water being used to effectively establish new turf. Council expect that residents and developers will consider carefully the need to lay any turf during level 4 restrictions. The laying of turf for DA compliance will not be enforced during level 4 restrictions.

Clearer guidance for Business

- Table has been simplified to identify that whilst all businesses do not require a Water Action Saving Plan (WASP), all businesses are expected to be water wise and operate within the restrictions as required for their business.

Council’s key aim as we move into any level of restriction is to educate and change water use for the long term. Following endorsement of the amended Water Restrictions table an extensive education and engagement campaign will be undertaken, communicating on specific activities for Level 4, for example watering only Sundays and Wednesdays for 30
minutes. This campaign activity will be rolled out in support of general water wise communications through Council’s website, local media, Council’s Customer Experience Centre.

The new activities table will also be considered in the independent review of Council’s Drought Management Plan which is being undertaken by the Department Planning, Industry and Environment. Public Works Advisory is piloting this review with three Councils including Dubbo Regional Council.

**SUMMARY**

A revision of the current Water Restrictions Table has been provided to Council for consideration. The Table will form part of a broader Drought management plan that will be provided to Council early 2020.

A revision of the Water restrictions table has been informed by industry and community feedback. Primary objective of the review was to simplify the information and apply considered, rational decision making. The review utilised information on current water usage trends, and advancements in technology, including water wise gardening systems.

In reviewing the Daily Target, recent water usage of residents across the region was considered, in addition to the availability of water, considering all sources, based on nil rain occurring.

To support long term water wise behaviour in the community outside and restriction enforcement, a 10% overall reduction in residential water use across the regional community is proposed. In the table this new base target for residents has been reduced from 440 litres per person, per day, to 400 litres per person per day for residents outside restriction period. Outside the base line, target restrictions are aimed at changing behaviours to extend supply by managing demand.

Appendices:

1. Water Restrictions Table
2. Water Wise Droplet
**Drought Response Prioritisation Rationale**

**Reduce residential and business demand to prolong the water supply**

High level considerations are:

1. Lower levels of water restrictions aim to educate and create awareness of the current water supply situation. Promoting behaviours change in terms of water usage across the community.
2. Higher levels of water restrictions aim to result in significant reduction of residential and commercial institutional water as a result of the change of behaviours learnt from the lower levels. Coordinated water supply planning aims to avoid moving to higher levels of restrictions.
3. Exemptions will be in place for those that do not readily fit within the restrictions systems, such as hospitals, care facilities or core business activities. Council approval is given through the Water Saving Action Plan (WSAP) for businesses required to prepare one.
4. There should be no compromise for maintaining health, hygiene and safety for people and pets. Cleaning outdoor areas for these reasons are acceptable.
5. Rainwater tanks that are connected to the rainwater supply for refilling are subject to the same water restrictions as town water.
6. These restrictions are applied to the use of reticulated town water. For these using alternative supplies such as bore, Council encourages signage be placed at the front of the premises to identify the water source. Compliance officers may seek to obtain evidence of this alternative water supply.

**Baseline water usage 400 litres per person per day**

<table>
<thead>
<tr>
<th>LEVEL 1: LOW</th>
<th>LEVEL 2: MODERATE</th>
<th>LEVEL 3: HIGH</th>
<th>LEVEL 4: VERY HIGH</th>
<th>LEVEL 5: EXTREME</th>
<th>LEVEL 6: CRITICAL</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**Decision Making Rationale:**

These levels of water restrictions are focused on:

- General awareness campaigns.
- Implementation of water restrictions within the community, including bans on unattended or unconfined watering of lawns and gardens.
- Reducing water usage below typical levels for that time of year. The measures are likely to cause a moderate level of inconvenience to the community.
- Increased communication with key stakeholders to take place.

**Decision Making Rationale:**

This critical level of restrictions involves a number of measures to reduce usage to a minimum level. This would include elimination of all non-essential usage. It would involve major impacts on nearly all residences and businesses. Businesses may be asked to reduce water usage by only essential services, with the possible shutting down of non-essential, water dependent services.

**Key Tasks:**

1. Activate drought management plan.
2. Implement water restrictions.
3. Review backup/emergency supply options.
4. Prepare community awareness campaign (media advertising, internet and appropriate signage at town entrances).
6. Weekly review of water supply, actual water consumption and targets.

---

**APPENDIX NO: 2 - WATER WISE DROPLET**

**Item NO: CCL19/191**

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**DUBBO REGIONAL COUNCIL**

Page 43
<table>
<thead>
<tr>
<th>ACTIVITY</th>
<th>LEVEL 1 LOW</th>
<th>LEVEL 2 MODERATE</th>
<th>LEVEL 3 HIGH</th>
<th>LEVEL 4 VERY HIGH</th>
<th>LEVEL 5 EXTREME</th>
<th>LEVEL 6 CRITICAL</th>
</tr>
</thead>
<tbody>
<tr>
<td>Daily target per person per day</td>
<td>300 Litres</td>
<td>360 Litres</td>
<td>320 Litres</td>
<td>280 Litres</td>
<td>240 Litres</td>
<td>195 Litres</td>
</tr>
</tbody>
</table>

**General notes apply to all activities**

<table>
<thead>
<tr>
<th>LAWNS AND GARDENS</th>
<th>Watering is to be attended by a resident or on programmed timed systems.</th>
<th>LAWNS AND GARDENS</th>
<th>Watering is to be attended by a resident or on programmed timed systems.</th>
<th>LAWNS AND GARDENS</th>
<th>Watering is to be attended by a resident or on programmed timed systems.</th>
<th>GARDENS ONLY</th>
<th>Watering is to be attended by a resident or on programmed timed systems.</th>
</tr>
</thead>
<tbody>
<tr>
<td>DO NOT WATER DURING THE HEAT OF THE DAY</td>
<td>The heat of the day is between 9am and 6pm.</td>
<td>DO NOT WATER DURING THE HEAT OF THE DAY</td>
<td>The heat of the day is between 9am and 6pm.</td>
<td>DO NOT WATER DURING THE HEAT OF THE DAY</td>
<td>The heat of the day is between 9am and 6pm.</td>
<td>DO NOT WATER DURING THE HEAT OF THE DAY</td>
<td>The heat of the day is between 9am and 6pm.</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**GREYWATER USE:**
Collecting greywater from laundry, dishes and showers can hold harmful bacteria and high concentrations of chemicals. With care, greywater can be used on gardens and lawns.

<table>
<thead>
<tr>
<th>Bucketing of greywater is permissible</th>
<th>Bucketing of greywater is permissible</th>
<th>Bucketing of greywater is permissible</th>
<th>Bucketing of greywater is permissible</th>
<th>Bucketing of greywater is permissible</th>
<th>Bucketing of greywater is permissible</th>
</tr>
</thead>
<tbody>
<tr>
<td>A greywater diversion device whilst not encouraged is permissible if it complies with the NSW Guidelines for Greywater Reuse in Seaweed, Single Household Residential Premises including the requirement for subsurface irrigation only.</td>
<td>A greywater diversion device whilst not encouraged is permissible if it complies with the NSW Guidelines for Greywater Reuse in Seaweed, Single Household Residential Premises including the requirement for subsurface irrigation only.</td>
<td>A greywater diversion device whilst not encouraged is permissible if it complies with the NSW Guidelines for Greywater Reuse in Seaweed, Single Household Residential Premises including the requirement for subsurface irrigation only.</td>
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<td>A greywater diversion device whilst not encouraged is permissible if it complies with the NSW Guidelines for Greywater Reuse in Seaweed, Single Household Residential Premises including the requirement for subsurface irrigation only.</td>
</tr>
</tbody>
</table>

**GENERAL WATERING OF LAWNS AND GARDENS**

<table>
<thead>
<tr>
<th>Handheld hoses fitted with an on/off trigger style nozzle, buckets and watering cans.</th>
<th>Permitted</th>
<th>Permitted</th>
<th>Permitted</th>
<th>Permitted</th>
<th>Permitted</th>
<th>NOT PERMITTED</th>
</tr>
</thead>
<tbody>
<tr>
<td>Water efficient drip and/or fixed timer / programmable /smart water systems.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Any watering system that does not have a timer must be attended at all times.</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**DRAFT**
## WATER RESTRICTIONS RESIDENTIAL

Activities shown below are common activities for households.

<table>
<thead>
<tr>
<th>ACTIVITY</th>
<th>LEVEL 1 LOW</th>
<th>LEVEL 2 MODERATE</th>
<th>LEVEL 3 HIGH</th>
<th>LEVEL 4 VERY HIGH</th>
<th>LEVEL 5 EXTREME</th>
<th>LEVEL 6 CRITICAL</th>
</tr>
</thead>
<tbody>
<tr>
<td>General Watering of Lawns and Gardens</td>
<td>Permit</td>
<td>Permit</td>
<td>Permit up to a maximum time of 1 hour</td>
<td>Not permitted except to maintain fish life</td>
<td>Not permitted except to maintain fish life</td>
<td>Not permitted except to maintain fish life</td>
</tr>
<tr>
<td>Untimed watering systems, micro sprays and fixed hoses.</td>
<td>Permit</td>
<td>Permit</td>
<td>NOT PERMITTED</td>
<td>NOT PERMITTED</td>
<td>NOT PERMITTED</td>
<td>NOT PERMITTED</td>
</tr>
<tr>
<td>Any watering system that is unattended or not able to be programmed.</td>
<td>Permit</td>
<td>Permit</td>
<td>Permit</td>
<td>Watering is permitted for turf establishment. Use suitable ground preparation with soil wetting agents. No watering during the heat of the day. Upto a maximum 50m² of new turf. A new turf watering plan must be submitted and approved by Council.</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

### OUTDOOR AREAS, POOLS, CARS AND BoATS

<table>
<thead>
<tr>
<th>Activity</th>
<th>Level 1 Low</th>
<th>Level 2 Moderate</th>
<th>Level 3 High</th>
<th>Level 4 Very High</th>
<th>Level 5 Extreme</th>
<th>Level 6 Critical</th>
</tr>
</thead>
<tbody>
<tr>
<td>Washing down walls or paved surfaces or window cleaning</td>
<td>Pressure washers, trigger nozzle hoses or buckets are permitted.</td>
<td>Pressure washers, trigger nozzle hoses or buckets are permitted.</td>
<td>Cleaning with bucket only.</td>
<td>Cleaning with bucket only.</td>
<td>NOT PERMITTED</td>
<td>NOT PERMITTED</td>
</tr>
<tr>
<td>Washing cars at home</td>
<td>Permit</td>
<td>Permit</td>
<td>Permit</td>
<td>Permit</td>
<td>Permit</td>
<td>Permit</td>
</tr>
<tr>
<td>Washing of boats, jet skis, boat motors and trailers</td>
<td>Permit with bucket and rinse with trigger hose on lawn at any time. Pressure washers can be used.</td>
<td>Permit with bucket and rinse with trigger hose on lawn at any time. Pressure washers can be used.</td>
<td>Permit with bucket and rinse with trigger hose on lawn at any time. Pressure washers can be used.</td>
<td>Permit with bucket and rinse with trigger hose on lawn at any time. Pressure washers can be used.</td>
<td>Permit with bucket and rinse with trigger hose on lawn at any time. Pressure washers can be used.</td>
<td>Permit with bucket and rinse with trigger hose on lawn at any time. Pressure washers can be used.</td>
</tr>
<tr>
<td>Topping up private swimming pools</td>
<td>Permit</td>
<td>Permit</td>
<td>Permit</td>
<td>Permit</td>
<td>Permit</td>
<td>Permit</td>
</tr>
<tr>
<td>First fill of swimming pool</td>
<td>Permit</td>
<td>Permit</td>
<td>Permit</td>
<td>Permit</td>
<td>Permit</td>
<td>Permit</td>
</tr>
</tbody>
</table>

On the spot fine $220.
WATER RESTRICTIONS COMMERCIAL AND INSTITUTIONAL

1. These restrictions apply to commercial businesses and institutions. Not all businesses are required to submit a Water Saving Action Plan (WSAP). Only businesses determined by Council to be high water users will be notified and required to complete a WSAP.

2. Businesses that are not required to submit a WSAP are still expected to comply with the water restrictions. The restrictions provide uniform water restrictions across all business activities.

3. Individual businesses have different needs and uses for water. The WSAP provides an opportunity to identify specific water requirements of each business. These requirements must be reviewed by Council.

4. The WSAP provides an opportunity to identify areas of excessive water usage within the business. Consideration of upgrading inefficient equipment will support local community efforts to reduce the likelihood of tighter restrictions in the future.

5. It is envisaged that the laying of turf for sport fields, an irrigation system or any artificial feature that requires a water supply is deferred or eliminated subject to endorsement from Council’s Development & Environment Division subject to development consent.

6. No greywater is permitted in commercial or institutional buildings. Activities such as toilet flushing should occur as per normal water supply usage. Approved treatment systems are permitted. However, greywater recycling systems are not permitted.

7. There are the restrictions that Council is implementing on the use of its potable drinking water supply. If the restriction says ‘for particular use’, this means that Council’s potable water supply cannot be used. Water from another source, however, could be used for this purpose.

8. No indoor water tanks that are fitted by Council’s potable water supply are subject to the same water restrictions as other outdoor water tanks.

ADVISORY NOTE

Level 3 Restrictions
- Follow the water restrictions for Commercial and Institutional.
- Council is required to notify required businesses to prepare a Water Saving Action Plan (WSAP).
- Use this Water Restrictions Commercial and Institutional Guide – Activities to help prepare WSAP.

Level 4 Restrictions
- Follow the water restrictions for Commercial and Institutional.
- Actively and comply with the approved Water Saving Action Plan.

Level 5
- Follow the water restrictions for Commercial and Institutional.
- Improve water efficiency wherever possible.
- Review essential or core business needs for water usage and direct business by water conservation.
- Partnership approach (Council, Land, Industry and community) is an essential support, and assistance on Water Saving Action Plan if required.

ACTIVITIES TABLE - Water restrictions for the majority of business activities.

<table>
<thead>
<tr>
<th>ACTIVITY</th>
<th>LEVEL 1 LOW</th>
<th>LEVEL 2 MEDIUM</th>
<th>LEVEL 3 HIGH</th>
<th>LEVEL 4 VERY HIGH</th>
<th>LEVEL 5 EXTREME</th>
<th>LEVEL 6 CRITICAL</th>
</tr>
</thead>
<tbody>
<tr>
<td>Toilets, Showers, Basins</td>
<td>Permitted.</td>
<td>Recommended upgrades.</td>
<td>Permitted.</td>
<td>Recommended upgrades, water saving shower heads, check for leak, waterwise information for guests etc.</td>
<td>Permitted.</td>
<td>Required. Identify non-essential water uses that may be turned off or limited.</td>
</tr>
<tr>
<td>Commercial kitchens, food and meal preparation areas, eating areas (including outdoor dining)</td>
<td>Permitted.</td>
<td>No restrictions to ensure health standards are maintained.</td>
<td>Permitted.</td>
<td>No restrictions to ensure health standards are maintained.</td>
<td>Permitted.</td>
<td>No restrictions to ensure health standards are maintained.</td>
</tr>
<tr>
<td>Laundry services</td>
<td>Permitted.</td>
<td>Recommended. Offer guests options to reduce towel refresh / alternate day servicing.</td>
<td>Permitted.</td>
<td>Recommended. Offer guests options to reduce towel refresh / alternate day servicing.</td>
<td>Permitted.</td>
<td>Recommended. Offer guests options to reduce towel refresh / 3rd or 4th day servicing.</td>
</tr>
</tbody>
</table>
## Water Restrictions Commercial and Institutional

### External Business Areas

<table>
<thead>
<tr>
<th>Activity</th>
<th>Level 1 Low</th>
<th>Level 2 Moderate</th>
<th>Level 3 High</th>
<th>Level 4 Very High</th>
<th>Level 5 Extreme</th>
<th>Level 6 Critical</th>
</tr>
</thead>
<tbody>
<tr>
<td>Topping up swimming pools and spas</td>
<td>Permitted</td>
<td>Permitted</td>
<td>Only for 2 hour maximum period. Must use pool covers.</td>
<td>Only for 2 hour maximum period. Must use pool covers.</td>
<td>NOT PERMITTED</td>
<td>NOT PERMITTED</td>
</tr>
<tr>
<td>First fill of swimming pool</td>
<td>Permitted</td>
<td>Permitted</td>
<td>Only permitted with Council permission. Must have a pool cover.</td>
<td>Only permitted with Council permission. Must have a pool cover.</td>
<td>NOT PERMITTED</td>
<td>NOT PERMITTED</td>
</tr>
<tr>
<td>Hydrotherapy Pools</td>
<td>No restrictions to health and wellbeing facilities.</td>
<td>No restrictions to health and wellbeing facilities.</td>
<td>No restrictions to health and wellbeing facilities.</td>
<td>No restrictions to health and wellbeing facilities.</td>
<td>No restrictions to health and wellbeing facilities.</td>
<td>No restrictions to health and wellbeing facilities.</td>
</tr>
<tr>
<td>Washing down of hard areas, driveways, roads, walls and patios, window cleaning</td>
<td>Permitted</td>
<td>Efficient high pressure, low flow rate cleaners with trigger control are to be used. Buckets permitted.</td>
<td>Permitted for health and safety reasons only or to continue core business activities.</td>
<td>Permitted for health and safety reasons only or to continue core business activities.</td>
<td>Permitted with Council approval or WSAP for health and safety reasons only or to continue core business activities.</td>
<td>Not permitted excepting with Council approval.</td>
</tr>
</tbody>
</table>

### Cars and Transport

| Washing vehicles by hand                      | Efficient high pressure, low flow rate cleaners with trigger control are to be used. Buckets permitted. | Efficient high pressure, low flow rate cleaners with trigger control are to be used. Buckets permitted. | Efficient high pressure, low flow rate cleaners with trigger control are to be used. Buckets permitted. | Efficient high pressure, low flow rate cleaners with trigger control are to be used. Buckets permitted. | Permitted for health, hygiene and safety reasons only or to continue core business activities. Buckets permitted. | Not permitted excepting with Council approval or WSAP? for essential business only. |

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**DRAFT**

_Dubbo Regional Council_
## Appendix No: 2 - Water Wise Droplet

### Water Restrictions Commercial and Institutional

<table>
<thead>
<tr>
<th>ACTIVITY</th>
<th>LEVEL 1 LOW</th>
<th>LEVEL 2 MODERATE</th>
<th>LEVEL 3 HIGH</th>
<th>LEVEL 4 VERY HIGH</th>
<th>LEVEL 5 EXTREME</th>
<th>LEVEL 6 CRITICAL</th>
</tr>
</thead>
<tbody>
<tr>
<td>Watering of landscaped areas and lawns</td>
<td>Permitted.</td>
<td>Permitted.</td>
<td>Water outdoors for 1 hour maximum on Mondays and 1 hour maximum on Thursdays.</td>
<td>Water outdoors for 30 minutes maximum on Mondays and 30 minutes maximum on Thursdays.</td>
<td>Water outdoors for 15 minutes maximum only on Mondays.</td>
<td>Not permitted.</td>
</tr>
</tbody>
</table>

**Business Activities**

<table>
<thead>
<tr>
<th>ACTIVITY</th>
<th>LEVEL 1 LOW</th>
<th>LEVEL 2 MODERATE</th>
<th>LEVEL 3 HIGH</th>
<th>LEVEL 4 VERY HIGH</th>
<th>LEVEL 5 EXTREME</th>
<th>LEVEL 6 CRITICAL</th>
</tr>
</thead>
<tbody>
<tr>
<td>Dust suppression</td>
<td>Permitted for compaction and dust suppression only. Encourage use of non-potable sources.</td>
<td>Permitted for essential compaction and dust suppression only. Encourage use of non-potable sources.</td>
<td>Permitted for essential compaction and dust suppression only. Encourage use of non-potable sources. Prepare WSAP if notified by Council.</td>
<td>Permitted for essential compaction and dust suppression only. Encourage use of non-potable sources. Implement approved WSAP if required.</td>
<td>Permitted for essential compaction and dust suppression only. Encourage use of non-potable sources. Implement approved WSAP if required.</td>
<td>Not permitted except with Council approval or WSAP.</td>
</tr>
<tr>
<td>Cleaning of construction and other sites</td>
<td>Efficient high pressure, low flow rate cleaners with trigger control are to be used.</td>
<td>Efficient high pressure, low flow rate cleaners with trigger control are to be used.</td>
<td>Efficient high pressure, low flow rate cleaners with trigger control are to be used.</td>
<td>Efficient high pressure, low flow rate cleaners with trigger control are to be used. Prepare WSAP if notified by Council.</td>
<td>Efficient high pressure, low flow rate cleaners with trigger control are to be used. Implement approved WSAP if required.</td>
<td>Not permitted except with WSAP for essential business only.</td>
</tr>
</tbody>
</table>

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**Note:** DRAFT

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**Page 48**
**WATER RESTRICTIONS COMMERCIAL AND INSTITUTIONAL**

<table>
<thead>
<tr>
<th>ACTIVITY</th>
<th>LEVEL 1 LOW</th>
<th>LEVEL 2 MODERATE</th>
<th>LEVEL 3 HIGH</th>
<th>LEVEL 4 VERY HIGH</th>
<th>LEVEL 5 EXTREME</th>
<th>LEVEL 6 CRITICAL</th>
</tr>
</thead>
<tbody>
<tr>
<td>Commercial cleaning, including</td>
<td>Efficient high pressure, low flow rate cleaners with trigger control are to be used.</td>
<td>Efficient high pressure, low flow rate cleaners with trigger control are to be used.</td>
<td>Efficient high pressure, low flow rate cleaners with trigger control are to be used.</td>
<td>Permitted for health and safety reasons only or to continue core business activities. Efficient high pressure, low flow rate cleaners with trigger control are to be used.</td>
<td>Permitted for health and safety reasons only or to continue core business activities. Efficient high pressure, low flow rate cleaners with trigger control are to be used.</td>
<td>Permitted for health and safety reasons only or to continue core business activities. Efficient high pressure, low flow rate cleaners with trigger control are to be used.</td>
</tr>
<tr>
<td>Car wash facilities and car washes</td>
<td>Permitted.</td>
<td>Permitted.</td>
<td>Permitted.</td>
<td>Permitted to continue core business activity.</td>
<td>Permitted to continue core business activity.</td>
<td>Permitted to continue core business activity.</td>
</tr>
<tr>
<td>Landscape construction works, like new works</td>
<td>Avoid using water during the heat of the day. Buckets permitted. Hoses fitted with trigger nozzles. Efficient high pressure, low flow rate cleaners with trigger control are to be used.</td>
<td>Avoid using water during the heat of the day. Buckets permitted. Hoses fitted with trigger nozzles. Efficient high pressure, low flow rate cleaners with trigger control are to be used.</td>
<td>Avoid using water during the heat of the day. Buckets permitted. Hoses fitted with trigger nozzles. Efficient high pressure, low flow rate cleaners with trigger control are to be used.</td>
<td>Avoid using water during the heat of the day. Buckets permitted. Hoses fitted with trigger nozzles. Efficient high pressure, low flow rate cleaners with trigger control are to be used.</td>
<td>Permitted with WSAP. Use water before 10am or after 4pm. Buckets permitted. Hoses fitted with trigger nozzles and efficient high pressure, low flow rate cleaners only. Implement approved WSAP if required.</td>
<td>Not permitted except with Council approval.</td>
</tr>
<tr>
<td>Landscape construction works, soft works, plumbing and turf installation.</td>
<td>Permitted. Follow restrictions for irrigation of new turf.</td>
<td>Permitted. Follow restrictions for irrigation of new turf.</td>
<td>Permitted. Encourage laying of new turf be deferred or minimised (subject to receiving the endorsement of the Council’s Development &amp; Environment Division where subject to development consent. Follow restrictions for irrigation of new turf.</td>
<td>Permitted with WSAP or Council approval. Encourage laying of new turf be deferred or minimised (subject to receiving the endorsement of the Council’s Development &amp; Environment Division where subject to development consent. Follow restrictions for irrigation of new turf.</td>
<td></td>
<td>Not permitted except with Council approval.</td>
</tr>
</tbody>
</table>

**Water Saving Action Plan (WSAP):**
This is a specific plan to adopt water efficiencies in the business. WSAP must be submitted to Council for approval. A template is available from dubbo.nsw.gov.au/droughthub

*On the spot fine $220.*

**DRAFT**
LEVEL 4 WATER RESTRICTIONS

Level 4 Water Restrictions means a daily residential target of 280 LITRES PER PERSON PER DAY.

- **Contingency**: 68 L
- **1 x front load wash cycle**: 70 L
- **4 x flush in dual flush toilet**: 12 L
- **1 x 5 minute showers**: 100 L
- **1 x pets**: 1 L
- **Hand washing & teeth brushing p/p**: 10 L
- **House Cleaning**: 2 L
- **Drinking water p/p**: 3 L

WHAT DOES 280 LITRES LOOK LIKE?

- Keep showers short using a timer
- Use a half flush when possible
- Wait until you have a full load before washing clothes
- Turn the tap off while you brush your teeth
- Collect water from the shower before its temperature to water your plants
- Replace old shower heads with water efficient shower heads
- Check for leaking taps around the home
- Wash vegetables in a sink of water rather than running them under the tap
- Wash until you have a full load of clothes before running dish washer

EFFECTIVE FROM 1 NOVEMBER 2019
IN THE DUBBO REGION

VISIT WWW.DUBBO.NSW.GOV.AU/DROUHTHUB FOR MORE INFORMATION
REPORT: Formation of Other Committees, Working Parties and Other Groups of Council

EXECUTIVE SUMMARY

At Council’s Extraordinary meeting held 12 September 2019, it was resolved to defer the formation and composition of Other Committees, Working Parties and Other Groups to allow a review to be undertaken.

The Councillors considered these other committees, working parties and groups at a Councillor workshop on Wednesday 9 October 2019 and have determined that new Advisory Panels be formed for the remainder of the Council term.

FINANCIAL IMPLICATIONS

There are no financial implications arising from this report.

POLICY IMPLICATIONS

There are no policy implications arising from this report.
RECOMMENDATION

1. That the following Advisory Panels be formed for the remainder of the Council term ending September 2020:
   - Dubbo Regional Council Airports Panel
   - Community Benefit Fund community consultation group – Solar Farms
   - Community Benefit Fund community consultation group – Wind Farms
   - Disability Inclusion Advisory Panel
   - Social Justice Advisory Panel
   - Street Tree Advisory Panel
   - Victoria Park Redevelopment Advisory Panel
   - Wellington Caves Advisory Panel
   - Wiradjuri Advisory Panel.

2. That Councillor representation to each of these panels be determined by Council.

3. That representation to external committees, as listed, be determined by Council
   - RMS Regional Consultative Committee
   - Lachlan Regional Transport Committee
   - Newell Highway Taskforce
   - Community Consultative Committee Meeting – Macquarie and Wellington Correctional Centres.

4. That the delegations of authority for the Street Tree Advisory Committee as defined by Council at its meeting held 19 February 2018 be revoked.

Michael McMahon
Chief Executive Officer
REPORT

At Council’s Extraordinary meeting held 12 September 2019, it was resolved to defer the formation and composition of Other Committees, Working Parties and Other Groups to allow a review to be undertaken.

Councillors met at a Workshop to determine the need on whether Council will form appointed "groups" to perform specific functions and report to Council providing advice and recommendations on those functions. Although these are not committees by definition (under the Act), they perform essential functions in their operation, advice and reporting mechanisms to the Council.

To create uniformity in the way Council conducts its meetings, it is advised that Council’s adopted Code of Meeting Practice provides that all Council appointed committees, working parties, etc, operate within the parameters of such code.

It will be proposed that the “other committees, working parties and other groups” be renamed to be Advisory Panels and for them to be appointed for the remainder of the current Council term, up until the 2020 Local Government Elections in September 2020.

The Proposed Advisory Panels to be formed for the remainder of the Council term will be as follows:

**Dubbo Regional Council Airports Panel**
To consider and make recommendations to the Culture, Economy and Corporate Committee on policy matters affecting the Dubbo City Regional Airport and the Bodangora Airstrip.

Comprising the Mayor, four (4) Councillors to be determined by Council, the Chief Executive Officer, the Director Culture and Economy, the Manager Dubbo City Regional Airport and a representative of each other Division.

**Community Benefit Fund community consultation group – Solar Farms only**
This group will consist of a representative of each Solar Energy Proponent and/or Owner, representatives from Council and the Community. All Community representatives shall serve for a maximum of three (3) years only.

**Community Benefit Fund community consultation group – Wind Farms only**
This group will consist of a representative of each Wind Farm Proponent and/or Owner, representative from Council and the Community. All Community representatives shall serve for a maximum of three (3) years only.

**Disability Inclusion Advisory Panel**
The purpose of this panel is to provide advice regarding the implementation of the Dubbo Regional Council Disability Inclusion Action Plan and with identifying Council controlled problem areas throughout the region that are in need of being upgraded to meet modern accessible standards.
Comprising of one (1) Councillor to be determined by Council, the Chief Executive Officer, Director Liveability, the Director Infrastructure and 5 members of the Community.

Social Justice Advisory Panel
Comprising of the Mayor, one (1) Councillor to be determined by Council, and relevant staff be established to formulate a draft policy document detailing how Council can lead in addressing entrenched social problems in our community.

Street Tree Advisory Panel
Comprising one (1) Councillor to be determined by Council, the Director Liveability, the Director Infrastructure, the Director Development and Environment, and four (4) community representatives.

Victoria Park Redevelopment Advisory Panel
Comprising the Mayor and two (2) Councillors to be determined by Council, the Chief Executive Officer, the Director Liveability, the Manager Open Space and Recreation, the Sporting Assets Coordinator, the Recreation Coordinator, one (1) representative from Dubbo Regional Sports Council, Dubbo Cycle Club, Dubbo District Cricket Association, Dubbo Rugby Union and Cricket NSW.

Wellington Caves Technical Panel
To assist Council with the ongoing preservation and correct management of the site. Representatives to include experts in a range of disciplines including Geology, Hydrology, Speleolgy, Palaneontology and Natural Sciences.

With regard to the Chairperson of these Other Committees it is proposed that the Chairperson of each of the Other Committees, Working Parties and Other Groups be at the discretion of the Mayor.

It is also proposed that it be Council's practice that members of the public who have an interest in matters before the Committee, Working Party and Other Groups, at the discretion of the Committee, Working Party and Other Groups, may attend and address the Committee, Working Party, and Other Groups but shall not be permitted to remain in the meeting while the item is considered/determined.
Determination will also need to be made on Council’s representation to other outside organisations. The proposed Council representatives will be determined by Council for the following:

**RMS Regional Consultative Committee** – One (1) Councillor  
**Lachlan Regional Transport Committee** – One (1) Councillor with One (1) Councillor as an alternate  
**Newell Highway Taskforce** – One (1) Councillor  
**Community Consultative Committee Meeting - Macquarie and Wellington Correctional Centres** – to be the Mayor

Former Other Committees, Working Parties and Other Groups that will not continue are as listed below:

- Heavy Vehicle Access Advisory Group (HVAAG)  
- Wellington Town Assembly
EXECUTIVE SUMMARY

As a result of the merger between the former Dubbo City and Wellington councils in 2016, Dubbo Regional Council was divided into 5 wards in accordance with section 210 of the Local Government Act 1993 (the Act). Section 210 of the Act states that a Council may be divided into wards however Section 210(7) specifies that the wards must not result in a variance of more than 10% between the number of electors in each ward in the area.

Council has been monitoring the variance between the number of electors in each ward in accordance with section 211 of the Act and leading into the 2020 local government election. Since May 2019 the variance between electors in wards was found to be 14.16% which had dropped to 14.01% in September 2019.

Section 211(2) of the Act specifies that if during a council’s term of office, the council becomes aware that the number of electors in one ward in its area differs by more than 10% from the number of electors in any other ward in its area, and that difference remains at the end of the first year of the following term of office of the council, the council must, as soon as practicable, alter the ward boundaries in a manner that will result in each ward containing a number of electors that does not differ by more than 10 per cent from the number of electors in each other ward in the area.

In effect, this will allow Council to note that there is currently a variance greater than 10% between the number of electors in its wards but continue to monitor this discrepancy as the variance has been dropping. If the discrepancy is still greater than 10% at September 2021, being the end of the first year of the following term, Council will be required to amend its ward boundaries to ensure that the discrepancy between the number of electors in the wards is less than 10%.

FINANCIAL IMPLICATIONS

There are no financial implications arising from this report.

POLICY IMPLICATIONS

There are no policy implications arising from this report.
RECOMMENDATION

1. That Council note that a variance of more than 10% of the number of electors in the wards of the Dubbo Regional Council local government area exists.
2. That Council continue to monitor this variance up until September 2021.
3. That should a variance of more than 10% between the number of electors in each of Council’s wards exist as at September 2021 and in accordance with Section 211(2) of the Local Government Act 1993, Council alter the ward boundaries to achieve a variance of less than 10% between the number of electors in Council’s wards.

Michael Ferguson
Executive Manager Governance and Internal Control
REPORT: Australian Airports Association National Conference - 2019

AUTHOR: Manager Governance Operations
REPORT DATE: 9 October 2019
TRIM REFERENCE: ID19/1408

EXECUTIVE SUMMARY

The Australian Airports Association National Conference is to be held at the Gold Coast Convention and Exhibition Centre 19 to 22 November 2019.

Council’s policy in respect of “Payment and Expenses and Provision of Facilities for the Mayor and Councillors” provides for the Mayor or his nominee, one Councillor and alternate Councillors determined by the Council with the Chief Executive Officer to approve attendances at seminars and conferences by staff.

FINANCIAL IMPLICATIONS

Funding has been provided in the Airport Budget to enable Councillors and staff to attend the Australian Airports Association National Conference 2019.

POLICY IMPLICATIONS

There are no policy implications arising from this report.

RECOMMENDATION

1. That the attendance by the Chair of the Dubbo Regional Airports Committee, Councillor Greg Mohr and Mayor Councillor Ben Shields at the 2019 Australian Airport Association Conference to be held at the Gold Coast, Queensland, from 19-22 November 2019 be approved by Council.

2. That the Chief Executive Officer approve attendance by staff at the 2019 Australian Airport Association Conference.

Susan Wade
Manager Governance Operations
REPORT: Dubbo Day Tony McGrane Award - change of Criteria

AUTHOR: Manager Governance Operations
REPORT DATE: 22 October 2019
TRIM REFERENCE: ID19/1457

EXECUTIVE SUMMARY

At Council’s Ordinary meeting in June 2002 a Mayoral Minute proposing the introduction of an annual Dubbo Foundation Day Award was adopted. The inaugural Dubbo City Day Awards were presented on 23 November 2002. In 2007 the title of these awards were changed to the Dubbo City Community Service Awards. At Council’s Ordinary meeting of Council held on 21 July 2014 it was resolved to change the name of the Awards to be known as the Dubbo Day Awards.

Part of these awards is the presentation of the Dubbo Day Tony McGrane Award, which is presented to a recipient of the Dubbo Day Award Committee who can each nominate one person. This award is named in honour of Mr Anthony Michael McGrane, Mayor of Dubbo from 1991 to 1999, who was later elected to the position of State Member for Dubbo until his death in 2004. Tony always worked for the betterment of Dubbo and the surrounding region and the naming of this award is a fitting tribute to a remarkable man.

Over the years it become apparent that a number of people who are in paid positions were not eligible for other awards. This Award recognises those people who go well beyond what is expected of them within their paid employment and make significant contributions to the community through their dedication to their jobs.

FINANCIAL IMPLICATIONS

There are no financial implications arising from this report.

POLICY IMPLICATIONS

There are no policy implications arising from this report.
RECOMMENDATION

That the amended criteria, as attached as Appendix 1 to the report of Manager Governance Operations, dated 22 October 2019, for the awarding of the Dubbo Day Tony McGrane award be adopted and for it to come into effect for the 2019 Dubbo Day Awards to be held on Friday 22 November 2019.

Susan Wade
Manager Governance Operations
REPORT

In June 2002 a Mayoral Minute was submitted to Council with a proposal to introduce a Dubbo Foundation Day Award. These Awards were a continuation from the Dubbo 150 Certificates that were awarded to selected citizens of Dubbo in 1999 which were seeking to perpetuate this award as an annual event and honouring the founding fathers of Dubbo by recognising the significance of the date on which the village of Dubbo was gazetted in 1849.

These awards have had a few name changes and are now known as the Dubbo Day Awards and they occur annually on or around 23 November each year.

The Dubbo Day Tony McGrane award was introduced in 2006 as the Tony McGrane Public Servant Award to recognise those employed in the Public Service who were ineligible to receive a Dubbo Day Award, but went above and beyond in their duties for the betterment of the Dubbo Community. The title of this award changed again in 2008 to the Tony McGrane Award to allow any employed person who as an extension of their employment go above and beyond for the betterment of the community. Today it is known as the Dubbo Day Tony McGrane Award.

The Dubbo Day Awards committee have over the past few years struggled to find nominations in this category and have often selected the most outstanding volunteer nominated for a Dubbo Day Award to be the recipient of the Dubbo Day Tony McGrane Award. Further discussion this year has involved changing the current criteria of this award to allow a Community Group to be considered for this award.

Attached as Appendix 1 is the existing and amended criteria for the Dubbo Day Tony McGrane Award. A decision will need to be made as to whether the existing criteria remains or whether the amended criteria can be adopted and for that amendment to come into force for the 2019 Dubbo Day Awards to be held on 22 November 2019.

Appendices:
1. Dubbo Day Award - Revised Criteria for Tony McGrane Award
Revised Criteria and Eligibility Guidelines

**Dubbo Day Tony McGrane Award 2019**

1. Nominee must carry out volunteer work of nature that may be an extension of their paid duties, or work performed is principally to benefit residents of Dubbo and District.

2. Nominee can be a community group who are carrying out volunteer work that is principally to benefit residents of Dubbo and District.

3. A Dubbo Day Award Nominee or another member of the community.

4. Nominee must currently reside within Dubbo Regional Council boundaries.

5. Persons will be judged on the most recent, past or present years of community activities.

6. Community work of a high calibre will be taken into account.

7. The person should have strong ethical and community values.

8. Nomination from committee members only.

9. Nominations should explain the achievement and background of community work and the reason for being selected.

10. Prior recipients of the following awards will not be eligible for consideration.

   - Dubbo City Community Service Award
   - Dubbo City Day Award
   - Dubbo 150 Certificate
   - Dubbo City Tony McGrane Public Service Award
   - Dubbo Day Tony McGrane Award
   - Dubbo Citizen of the Year Award
   - Dubbo Young Citizen of the Year Award
   - Dubbo Senior Citizen of the Year Award
   - Dubbo Young Sportsperson of the Year Award
   - Dubbo Sportsperson of the Year Award
   - Dubbo Services to Sports Award
   - Dubbo Cultural Person of the Year Award

11. The decision of the committee is final and no correspondence will be entered into relating to the decision.

12. Presentation will take place each year at the Dubbo Day Award ceremony.

13. Only one such award will be presented in any one year.

14. Committee members will only be entitled to nominate one (1) person each for this award.
Criteria and Eligibility Guidelines

Dubbo Day Tony McGrane Award 2018

1. Nominee must carry out volunteer work of nature that may be an extension of their paid duties, or work performed is principally to benefit residents of Dubbo and District.

2. Nominee must currently reside within Dubbo Regional Council boundaries.

3. Persons will be judged on the most recent, past or present years of community activities.

4. Community work of a high calibre will be taken into account.

5. The person should have strong ethical and community values.

6. Nomination from committee members only.

7. Nominations should explain the achievement and background of community work and the reason for being selected.

8. Prior recipients of the following awards will not be eligible for consideration.
   - Dubbo City Community Service Award
   - Dubbo City Day Award
   - Dubbo 150 Certificate
   - Dubbo City Tony McGrane Public Service Award
   - Dubbo Citizen of the Year Award
   - Dubbo Young Citizen of the Year Award
   - Dubbo Senior Citizen of the Year Award
   - Dubbo Young Sportsperson of the Year Award
   - Dubbo Sportsperson of the Year Award
   - Dubbo Services to Sports Award
   - Dubbo Cultural Person of the Year Award

9. The decision of the committee is final and no correspondence will be entered into relating to the decision.

10. Presentation will take place each year at the Dubbo Day Award ceremony.

11. Only one such award will be presented in any one year.

12. Committee members will only be entitled to nominate one (1) person each for this award.
REPORT: Realignment of Overhead Electricity Power Lines at Keswick Estate

AUTHOR: Manager Property Assets
REPORT DATE: 8 October 2019
TRIM REFERENCE: ID19/1406

EXECUTIVE SUMMARY

The development of Keswick Stage 5 has been the catalyst for the construction of new stormwater basins in the Keswick Open Space area as part of the stormwater management plan for that catchment area of Dubbo. Currently there is an 11 kVA overhead power line situated in the area where the northern stormwater basin is to be constructed. These power lines are to be relocated as part of the stormwater basin project. The realignment of the power lines will see these assets located where they are not an obstruction to storm water infrastructure in the same vicinity.

The realignment of these overhead power lines will require the establishment of easements to secure the works which will be held as assets of Essential Energy. Prior to connection of any new works, Essential Energy requires that easements are provided where necessary to secure these assets.

FINANCIAL IMPLICATIONS

The relocation of the power lines and all associated costs are to be funded from the Stormwater Headwork’s Contributions Fund.

As part of the easement creation, Council (as the customer and land owner) is required to enter into a standard Deed with Essential Energy to provide them with certainty that an easement can be created over the new power supply. As part of the Deed, a $10,000 bank guarantee is required to be provided to Essential Energy by Council.

National Australia Bank, the providers of the bank guarantee, require the guarantee to be executed under power of attorney. Upon the guarantee being executed under power of attorney, it will then be delivered to Essential Energy along with the standard Deed that has been prepared by Essential Energy.

POLICY IMPLICATIONS

There are no policy implications arising from this report.
RECOMMENDATION

1. That easements be created over the Essential Energy overhead power lines, once constructed.
2. That a bank guarantee for the amount of $10,000 be provided by Council to Essential Energy in relation to the realignment of overhead power lines at Keswick Estate.
3. That any documentation in relation to this matter be executed under the Power of Attorney to the chief Executive Officer.

Simon Tratt
Manager Property Assets
BACKGROUND

As per the Keswick Estate Trunk Drainage Scheme Concept Design Report 2019 by Cardno, two stormwater basins are to be constructed in the Keswick Open Space area to accommodate flows from the residential areas of Dulhunty and Yarrawonga as well as flows created by the ongoing residential development of Keswick Estate.

Currently there is an 11 kVA overhead power line situated in the area where the northern stormwater basin is to be constructed. These power lines are to be relocated as part of the stormwater basin project.

![Image 1. Keswick Eastern Drainage Scheme](image)

REPORT

The easements can be created and registered straight away although construction cannot commence until this is finalised. Alternatively, Essential Energy will allow connection of new works subject to preparation of a deed and registration of a caveat over the land title that secures the right that such easements will be able to be formerly acquired after construction. The deed process also requires a Bank Guarantee to the value of $10,000.
The required easements must be finalised and registered within the 6 months following the design certification, at which time the customer will be released from the deeds, bank guarantee and any registered caveat associated with the easement.

An indicative alignment for the new overhead power lines is included as Appendix 1.

SUMMARY

The creation of easements over Essential Energy’s overhead power lines is standard practice to ensure Essential Energy can have certainty of access to their assets at all times. The realignment of the power lines will see these assets located where they are not an obstruction to storm water infrastructure in the same vicinity.

Appendices:
10 Keswick Open Space stormwater basin - electricity overhead power line relocation
EXECUTIVE SUMMARY

In 2009 the former Wellington Shire Council reconstructed and realigned the Curra Creek Bridge, along the Renshaw McGirr Way at Curra Creek, approximately 8 km south west of Wellington.

The project required a number of portions to be excised from the adjoining land holder, Mr David Stewart of 122 Curra Creek Rd, Curra Creek. The lands were resumed by Council at the time of construction and have been fenced into the road reserve. Notwithstanding, the land exchanges have not been enacted and remain outstanding.

The reason that the redundant road portions could not be disposed of immediately is that Council was required to undertake the road closure process in accordance with the Roads Act 1993 before a final decision on their disposal could occur.

At its Ordinary meeting of 26 November 2018, Council adopted report CCL18/229 ‘Land Acquisition and Disposal Agreement, Curra Creek Bridge, Renshaw McGirr Way, Curra Creek’. This report included recommendations that Council immediately acquired the four portions of land that have been fenced into the road reserve for $6,621 excluding GST. The report included recommendations that Council pursue the closure of three portions of excess road reserve and that they be disposed of to the adjoining owner, Mr David Stewart, of 122 Curra Creek Rd Curra Creek.

Accordingly Council staff have now advertised and notified the proposed road closure in accordance with the relevant provisions of the Roads Act 1993. In this regard, no objections have been received in relation to the proposed road closure and the Department of Primary Industry - Crown Lands has confirmed that they raise no objection to the portions vesting in Council upon closure.

Council is now in a position to close and dispose of the excess portions of road to the adjoining Land owner, Mr David Stewart as previously resolved.

This report recommends that Council execute the closure and disposal of the excess road portions to Mr Stewart.
FINANCIAL IMPLICATIONS

It is estimated that surveying and legal costs for the closure and disposal of the portions of excess road to Mr Stewart will be in the order of $4,000.

As previously resolved by Council the closure and disposal of the excess road portions will raise $1,980 excluding GST. This revenue will recover half of Council’s costs to finalise the matter.

The acquisition by Council of the land from Mr Stewart that now forms part of the road reserve was finalised on 4 July 2019 with Council paying the agreed $6,621 exc. GST, as resolved by Council in report CCL18/229.

POLICY IMPLICATIONS

There are no policy implications arising from this report.

RECOMMENDATION

1. That Council execute the closure of the excess portions of Council Public Road (Renshaw McGirr Way) detailed within this report.
2. That upon closure of the subject portions of road, the land be classified operational.
3. That Council dispose of the subject portions of road to Mr David Stewart, the owner of the adjoining property 122 Curra Creek Road, Curra Creek, for $1,980 excluding GST.
4. That the Chief Executive Officer be authorised to complete any documentation under the Power of Attorney.

Alex Noad
Property Development Officer
BACKGROUND

In 2009 the former Wellington Shire Council reconstructed and realigned the Curra Creek Bridge, along the Renshaw McGirr Way at Curra Creek, approximately 8 km south west of Wellington.

The project required a number of portions to be excised from the adjoining land holder, Mr David Stewart of 122 Curra Creek Rd, Curra Creek. The lands were resumed by Council at the time of construction and have been fenced into the road reserve. Notwithstanding, the land exchanges have not been enacted and remain outstanding.

The reason that the redundant road portions could not be disposed of immediately is that Council was required to undertake the road closure process in accordance with the Roads Act 1993 before a final decision on their disposal could occur.

At its Ordinary meeting of 26 November 2018, Council adopted report CCL18/229 ‘Land Acquisition and Disposal Agreement, Curra Creek Bridge, Renshaw McGirr Way, Curra Creek’. This report included recommendations that Council immediately acquired the four portions of land that have been fenced into the road reserve for $6,621 excluding GST. The report included recommendations that Council pursue the closure of three portions of excess road reserve and that they be disposed of to the adjoining owner, Mr David Stewart, of 122 Curra Creek Rd Curra Creek.

At the Ordinary Council meeting held 26 November 2018, council adopted CCL18/229 Report: Land Acquisition and Disposal Agreement, Curra Creek Bridge, Renshaw McGirr Way, Curra Creek, as follows:

1. That Council pay compensation of $6,621 excluding GST to Mr David Stewart, of 122 Curra Creek Road, for the acquisition of the four portions of land having a total area of 13,793m² which form part of Curra Creek Bridge reconstruction.
2. That Council undertake the road closure process required by the Roads Act 1993 to close the three portions of road (having an area of 9,900m²) that it fenced into 122 Curra Creek Road during the reconstruction of the Curra Creek Bridge.
3. That following the road closure process, a further report be made to Council to consider all submissions made, for Council to make the final decision on the closure of the three portions.
4. That, subject to a final decision by Council, Council dispose of the three (3) portions of road totalling 9,900m² to Mr David Stewart for $1,980 excluding GST.
5. That all documentation in relation to this matter be executed under Power of Attorney.

Council Staff have finalised Recommendation 1, and are now acting upon recommendations 2, 3 and 4 to close the excess portions of road fenced into Mr Stewart’s adjoining land.
REPORT

The road reserve network around Curra Creek Bridge is irregular in shape and extends approximately 200m to the north beside Curra Creek. It is defined by Deposited Plan 1253342 and shown in Figure 1 attached.

The portions of road reserve north of the bridge are excess to Council’s needs and have been fenced into Mr Stewart’s adjoining agricultural land.

Part of the agreement made with Mr Stewart for Council’s acquisition of the road widening land it required for the reconstruction of the bridge was that these excess portions of road would be closed and disposed of to Mr Stewart for $1,980 excluding GST.

The subject portions of excess land are comprised of Lot 9 DP 1253342 of 64m², part of the eastern bank of Curra Creek (of approximately 110m²), and part western land banks of Curra Creek (of approximately 9726m²), having a total area of 9,900m². These portions are outlined together in orange in Figure 2 attached.

Pursuant to the requirements of the Roads Act 1993 Part 4 Division 3 Closing of Council Public Roads by Council’s, the proposed road closure was advertised in the Daily Liberal on 11 September 2019, and notified to the adjoining owner and public authorities for the required period of twenty eight (28) days, ending 9 October 2019. (Figure 3 attached).

In this regard, no objections to the proposed road closure were received from the adjoining owner or from the public authorities, including the Department of Primary Industries – Crown Land. In addition Crown Lands has confirmed that they do not object to the road portions vesting in Council upon closure.

As no objections have been raised in relation to the proposed road closure and Crown Lands have confirmed that the land may vest in Council upon closure, Council is now in a position to execute the closure and disposal of the excess portions of road to Mr Stewart as previously resolved.

SUMMARY

The finalising of the road closure process and subsequent sale of the excess land to Mr Stewart will complete the Curra Creek bridge realignment project that was undertaken in 2009. This is one of a number Council road projects where the legal acquisition and disposal of associated land was not undertaken at the time of the road works.

It is expected to be standard procedure that the Council acquisition of land for road realignments / road widening and the disposal of excess land is an integral part of any road project planning, and not an afterthought to be actioned sometime in the future. Work is being undertaken by Council staff with regard to process improvement to ensure this will occur for current and future road projects.
Figure 1: Deposited Plan DP1253342, registered by Council 19 June 2019, to execute CCL18/229 Recommendation 1 to acquired land from Mr Stewart.

Figure 2: Road Portions proposed to be closed and disposed of to Mr Stewart.
Figure 3: Proposed Road Closure Map notified to adjoining owner and public authorities.
The former Dubbo City and Wellington Councils were amalgamated by proclamation on 12 May 2016. Following the amalgamation and in accordance with the requirements of the NSW Department of Premier and Cabinet, Council is required to prepare a new comprehensive Local Environmental Plan (LEP) for the new Dubbo Regional Local Government Area. However, given the level of work involved, Council, as a first step has undertaken an operational review of the Wellington LEP to work towards harmonisation of planning controls across the Dubbo Regional Local Government Area.

The Operational Review of the Wellington LEP 2012 has been undertaken to amend/address any administrative concerns with the operation of the Wellington LEP 2012 and to provide a level of parity between the provisions of the Wellington LEP 2012 and the Dubbo LEP 2011.

Following the receipt of a Gateway Determination from the State Government Agency Department of Planning, Industry and Environment, the Planning Proposal and supporting documentation, was placed on public exhibition from 31 July 2019 until 30 August 2019, inclusive. This report contains the results of the public exhibition period. Three (3) submissions were received, all being from State Government Agencies. No objections were received in respect of the Planning Proposal.

It is recommended that Council support the Planning Proposal as an amendment to the Wellington Local Environmental Plan 2012 and that a request be made to the Department of Planning, Industry and Environment to prepare the draft amendment and for the Plan to be made.

FINANCIAL IMPLICATIONS

There are no financial implications arising from this report.

POLICY IMPLICATIONS

Adoption of the Planning Proposal by Council, as recommended in this report, would result in an amendment to the Wellington Local Environmental Plan 2012.
RECOMMENDATION

1. That the Planning Proposal to undertake amendments to the Wellington Local Environmental Plan 2012, be adopted.
2. That Council request the Department of Planning, Industry and Environment to prepare the draft amendment to the Wellington Local Environmental Plan 2012 and provide Council with an Opinion that the Plan can be made.
3. That those who made a submission be advised of Council’s determination in this matter.
4. That Council request Parliamentary Counsel to prepare the draft amendment to the Wellington Local Environmental Plan 2012 under Section 3.36(1) of the Environmental Planning and Assessment Act, 1979.

Nicholas Allatt
Growth Planner
BACKGROUND

The Operational Review of the Wellington LEP 2012 was undertaken to amend/address any administrative concerns with the operation of the Wellington LEP 2012 and to provide a level of parity between the provisions contained in the Wellington LEP 2012 and Dubbo LEP 2011.

Council at its meeting on 8 May 2017 considered a report in respect of the Planning Proposal and resolved as follows:

“1. That Council support the proposed amendments contained in the Operational Review of the Wellington Local Environmental Plan 2012.
2. That Council support a minimum 28 day public exhibition period for the Planning Proposal.
3. That Council resolve to not use its delegation under Section 59 of the Environmental Planning and Assessment Act, 1979 to draft the amendments to the Wellington Local Environmental Plan 2012.
4. That following the completion of the public exhibition period, a further report be provided to Council detailing the results of the public exhibition and for further consideration of the Planning Proposal.
5. That Mr Wes Maas be advised of Council’s determination in this matter.”

This report contains the results of the public exhibition period, including Council’s consultation with State Government Agencies.

It is recommended that Council supports the Planning Proposal which includes a number of amendments to the Wellington Local Environmental Plan 2012 and for a request be made to the Department of Planning, Industry and Environment and for the draft amendment for the Plan to be made.

REPORT

1. Gateway Determination

The Department of Planning, Industry and Environment issued the original Gateway Determination for the Planning Proposal on 20 October 2018. The Gateway Determination included the following conditions:

“1. Council is to consider the matter of creating split zones and split minimum lot sizes across certain lots in Wellington (Planning Proposal Item 13) and value of including a “split zones” and/or “split MLS” model clause to facilitate certain subdivision and development of these lots. This matter is required to be addressed and advice provided to the Department prior to proceeding to community consultation.

2. Council is required to review the LEP flood mapping and the proposal to rezone flood prone land from E3 Environmental Management to R1 General Residential
and R2 Low Density Residential in Wellington (Planning Proposal Item 13). The proposed rezoning of flood prone land is required to be justified under s117 direction 4.3 Flood Prone Land, in consultation with the Office of Environment and Heritage, and advice provided to the Department prior to proceeding to community consultation.

3. Community consultation is required under section 56(2)(c) and 57 of the Act as follows:
   (a) the planning proposal must be made publicly available for a minimum of 28 days; and
   (b) the relevant planning authority must comply with the notice requirements for public exhibition of planning proposals and the specifications for material that must be made publicly available along with the planning proposals as identified in Section 5.5.2 of A guide to preparing local environmental plans (Department of Planning and Environment 2016).

4. Consultation is required with the following public authorities and organisations under section 56(2)(d) of the Act and/or to comply with the requirements of relevant Section 117 Directions:
   - NSW Office of Environment and Heritage (consultation prior to community consultation to address inconsistency with Direction 4.3 Flood Prone Land)(Direction 2.1 Environmental Protection Zones, 2.3 Heritage Conservation)
   - Roads and Maritime Service ( Classified Road – Items 13 and 14)
   - NSW Rural Fire Service (4.4 Planning for Bushfire Protection)

Each public authority/organisation is to be provided with a copy of the Planning Proposal and any relevant supporting material, and given at least 21 days to comment on the proposal.

5. A public hearing is not required to be held into the matter by any person or body under section 56(2)(e) of the Act. This does not discharge Council from any obligation it may otherwise have to conduct a public hearing (for example, in response to a submission or if reclassifying land).

6. The timeframe for completing the LEP is to be 12 months following the date of the Gateway Determination.”

Correspondence was received from the Department of Planning, Industry and Environment on 24 July 2019 for an extension to the time period for completing the LEP to 27 July 2020. The correspondence also provided confirmation that conditions 1 and 2 of the Gateway Determination have been satisfied and that the Planning Proposal and supporting documentation could proceed to public exhibition.
2. Public Exhibition

In accordance with the conditions of the Gateway Determination, the amended Planning Proposal and supporting documentation, was placed on public exhibition from 31 July 2019 until 30 August 2019, inclusive.

The Planning Proposal was displayed at the Dubbo office of Dubbo Regional Council, the Wellington office of Dubbo Regional Council, the Wellington Branch of the Macquarie Regional Library and on Council’s website. An advertisement was also placed in local print media on 31 July 2019 and letters were sent to those who incurred site-specific impacts as a result of the proposal.

No submissions were received from the public in respect of the Planning Proposal.

3. State Agency Consultation

The Gateway Determination required Council to undertake consultation with the following State Agencies:

- NSW Office of Environment and Heritage (OEH);
- NSW Roads and Maritime Services (RMS); and
- NSW Rural Fire Service (RFS).

The following information details the issues raised in the submissions, including a relevant comment. A copy of the State Agency submissions are included here as Appendix 1.

**Submission 1 – Department of Planning, Industry and Environment - Biodiversity and Conservation Division (formerly OEH).**

A summary of the submission provided by the Biodiversity Conservation Division (BCD) is as follows:

- *Notes amendments including permissibility of secondary dwellings in the RU1 Primary Production zone and the addition of new clause 4.2A Lot size exceptions for rural zones and the potential increased impacts on native vegetation in the LGA;*

- *Acknowledges that the potential impacts on native vegetation would be subject to the requirements of the Biodiversity Conservation Act 2016, the Biodiversity Offset Scheme (where triggered) and the existing Clause 6.3 Terrestrial biodiversity provision under the Wellington LEP 2012;*

- *Reaffirms the amendments to the E3 Environmental Management zone under recommendations from the former OEH;*
Recommends that Council consider reviewing the 2013 Wellington Floodplain Risk Management Study and Plan, with subsequent amendments to the Flood Planning Area (FPA) in the LEP.

Comment:

Condition 2 of the Gateway Determination issued by the DPIE on 20 October 2017 required the following:

“Council is required to review the LEP flood mapping and the proposal to rezone flood prone land from E3 Environment Management to R1 Residential and R2 Low Density Residential in Wellington (Planning Proposal Item 13). The proposed rezoning of flood prone land is required to be justified under s117 direction 4.3 Flood Prone Land, in consultation with the Office of Environment and Heritage, and advice provide to the Department prior to proceeding to community consultation.”

Council staff attended a meeting on 22 March 2018 with the OEH to discuss the initial concerns in respect of the proposed rezoning of land adjoining the Macquarie and Bell Rivers. An additional meeting was held on 26 June 2018, involving officers from the State Government Department of Planning and the OEH. The purpose of the meeting was to discuss the concerns raised by the OEH in respect of flood levels and the proposed zoning regime for the subject land.

Council reviewed the mapping provided with the Planning Proposal and provided it to the OEH at a meeting held at Council on 25 January 2019. The revised mapping was amended to reflect the 1 in 100 year Annual Recurrent Interval (ARI) plus 0.5m freeboard as recommended by the OEH.

The revised zoning and subsequent minimum lot size maps were provided as a component of the Planning Proposal for public exhibition and sent to the Biodiversity and Conservation Division (BCD), formerly known as OEH, for further comment.

Council acknowledges that no objections have been made by the BCD in respect of the Planning Proposal. Council also notes the comments made in respect of the Flood Planning Area (FPA) and suggested review of the existing Wellington Floodplain Risk Management Study and Plan. The review and LEP amendments as suggested by the BCD are not the subject of this Planning Proposal and do not require any further consideration at this time.

Submission 2 – NSW Roads and Maritime Services

A summary of the submission is provided as follows:

“The potential increase is considered minor and impacts are likely to be distributed broadly across the classified road network, and so RMS makes no submission in response to the Planning Proposal.”
Comment

Council notes that the NSW RMS has made no objections in respect of the Planning Proposal.

Submission 3 – NSW Rural Fire Service

A summary of the submission is provided as follows:

“NSW RFS raises no objections to the proposal subject to a requirement that future development on bushfire prone land complies with Planning for Bush Fire Protection (PBP) 2006 or any subsequent version.”

Comment

Council notes that no objections in respect of the Planning Proposal have been made and that future development should consider the requirements of PBP 2006 or any versions that follow.

4. Legal Drafting of LEP

Subject to endorsement of the Planning Proposal and amended LEP mapping by Council, a request will be provided to the Department of Planning, Industry and Environment to prepare the draft Wellington Local Environmental Plan 2012 under Section 3.36 of the Environmental Planning and Assessment Act, 1979.

The Department will liaise with Parliamentary Counsel about the content of the draft amendment. Once the content has been finalised, an Opinion stating that the Plan can be made will be provided to Council.

Following consideration of the Opinion, Council will be required to make a request to the Department to arrange for the Plan to be made. Once the Plan is made, the Department will request Parliamentary Counsel to notify the Plan on the NSW legislation website.

SUMMARY

The objectives of the Operational Review of Wellington LEP 2012 are to amend/address any administrative concerns with the operation of the Wellington LEP 2012 and to provide a level of parity between the provisions of the Wellington LEP 2012 and Dubbo LEP 2011.

The amended Planning Proposal and supporting documentation, was placed on public exhibition from 31 July 2019 until 30 August 2019, inclusive. No objections were received in respect of the Planning Proposal.

It is recommended that Council support the amended Planning Proposal as a formal amendment to the Wellington Local Environmental Plan 2012 and that a request be made to
the Department of Planning, Industry and Environment to prepare the draft amendment and for the Plan to be made.

Appendices:

Appendix 1 - State Agency Submission - Operational Review of the Wellington LEP 2012
Dear Mr McMahon,

Attn: Stephen Wallace, Director Development and Environment

Subject: Planning Proposal – Operational review of the Wellington LEP 2012

I refer to your letter dated 6 August seeking comments from the Biodiversity Conservation Division (formerly the Office of Environment and Heritage) of the Department of Planning, Industry and Environment (the Department) on the proposed amendments to the Wellington Local Environmental Plan (LEP) 2012.

The Biodiversity Conservation Division (BCD) has reviewed the document ‘Planning Proposal – Operational review of the Wellington Local Environmental Plan 2012’, and the revisions to that proposal set out in correspondence from the Dubbo Regional Council to the Department dated 24 May 2019 and 17 July 2019.

We understand that the Planning Proposal includes the following amendments of potential interest to BCD:

1. The inclusion of secondary dwellings as permissible with consent in the RU1 Primary Production zone, consistent with the Dubbo LEP 2011.
2. Insertion of cl 4.1A to allow subdivision (associated with approved dual occupancy or multi-dwelling housing) below the minimum lot size for land with sewerage connection in RU5 Village, R1 General Residential and R2 Low Density Residential zones, consistent with the Dubbo LEP.
3. Insertion of cl 4.2A to allow land within certain rural zones to be subdivided below the minimum lot size, consistent with the Dubbo LEP.
4. Changes to the wording of Cl 6.1 Flood Planning to be consistent with the Dubbo LEP.
5. The rezoning of certain land adjoining the Bell and Macquarie Rivers from E3 Environmental Management to R1 General Residential and R2 Low Density Residential with associated changes to the current minimum lot sizes.

Regarding items 1 to 3 above, BCD notes that these amendments have the potential to increase development pressure on native vegetation within the subject zones of the former Wellington local government area. However, we also note that such subdivision and development will be subject to the requirements of the Biodiversity Conservation Act 2016, the Biodiversity Offset Scheme (where this is triggered) and the existing cl. 6.3 Terrestrial Biodiversity and associated map as necessary.
From the information supplied regarding the proposed amendments to the E3 zone, we note the following:

- Council has now prepared the draft zoning maps for Wellington (amending the existing E3 zone) using the 1 in 100 average recurrent interval (ARI) plus 0.5m freeboard (the current Flood Planning Level (FPL)).
- Where the FPL is located within the curtilage of any existing habitable buildings, the amended E3 zone has been located below the FPL. Council does not expect this amendment to create further dwelling opportunities as Clause 6.1 of the LEP requires consideration of flooding impacts at the development assessment stage.

BCD has no specific comments to make on the proposed rewording of Cl 6.1 or the amendments to the E3 zone. The amendments to the E3 zone have taken into account the 1 in 100 ARI plus 0.5m in accordance with the recommendations of the former OEH.

We note that Wellington LEP also incorrectly maps the Flood Planning Area (FPA) as the 1 in 200 ARI flood event and that revision of FPA is not proposed as part of the current Planning Proposal. We recommend that Council consider reviewing the 2013 Wellington Floodplain Risk Management Study and Plan, with subsequent amendments to the FPA in the LEP.

If you have any questions regarding this matter, please contact Erica Baigent on 02 6883 5311 or email erica.baigent@environment.nsw.gov.au.

Yours sincerely

Samantha Wynn
Senior Team Leader – Planning
North West, Biodiversity and Conservation

29 August 2019
From: Bevan Crofts <Bevan.Crofts@rms.nsw.gov.au>
Sent: Monday, 2 September 2019 11:51 AM
To: Dubbo Regional Council
Cc: Development Western; Ainsley Brue
Subject: To close log: WST12/00020/03 - Planning Proposal - Operational Review of the Wellington LEP 2012 - RMS no submission

Attn: Nicholas Allatt, Growth Planner

Good morning Nicholas,

Thankyou for the opportunity for Roads and Maritime Services to review the attached proposed amendments to the Wellington LEP 2012.

It is noted that the proposed amendments represent an increase in the opportunity for additional dwellings, including secondary dwellings on rural-zoned land, and a reduced minimum lot size for some land in the localities of Wellington and Montefiores.

The potential increase is considered minor and impacts are likely to be distributed broadly across the classified road network, and so Roads and Maritime makes no submission in response to the exhibition period which concluded on Friday 30th August 2019. If Council receives development applications in these areas with potential to have significant impacts on classified roads, Roads and Maritime would welcome the opportunity to review.

Regards,
Bevan

Bevan Crofts
Development Assessment Officer
Western Region | Regional and Outer Metropolitan Division
M: 0431 082 001

Every journey matters

Roads and Maritime Services
81-83 Curreng Street Parkes NSW 2870

From: Jacinta Fuller <Jacinta.Fuller@dubbo.nsw.gov.au>
Sent: Wednesday, 7 August 2019 9:35 AM
To: Development Western <development.western@rms.nsw.gov.au>; Andrew McIntyre <Andrew.McINTYRE@rms.nsw.gov.au>
Subject: Planning Proposal - Operational Review of the Wellington LEP 2012

Good Morning

Please find attached correspondence from Council.

Regards Jacinta

Jacinta Fuller
Administration Officer
NSW RURAL FIRE SERVICE

The General Manager
Dubbo Regional Council
PO Box 81
Dubbo NSW 2830

Attention: Nicholas Allatt

Dear Sir/Madam,

Planning Proposal - Operational Review of the Wellington Local Environmental Plan (LEP) 2012

Reference is made to Council’s correspondence dated 8 August 2019 seeking comment in relation to the above Planning Proposal which seeks approval for a number of administrative and other minor amendments to the Wellington LEP 2012 in preparation of a new comprehensive LEP for the amalgamated Dubbo Regional Council Local Government Area.

The New South Wales Rural Fire Service (NSW RFS) has reviewed the proposal with regard to Section 4.4 of the directions issued in accordance with Section 9.1 of the Environmental Planning and Assessment Act 1979.

The objectives of the direction are:

(a) to protect life, property and the environment from bush fire hazards, by discouraging the establishment of incompatible land uses in bush fire prone areas, and
(b) to encourage sound management of bush fire prone areas.

The direction provides that a planning proposal must:

(a) have regard to Planning for Bushfire Protection 2006,
(b) introduce controls that avoid placing inappropriate developments in hazardous areas, and
(c) ensure that bushfire hazard reduction is not prohibited within the APZ.

Based upon an assessment of the information provided, the NSW RFS raises no objections to the proposal subject to a requirement that future development on bush fire prone land complies with Planning for Bushfire Protection (PBP) 2006 or any subsequent version. This includes, but is not limited to:

➢ The provision of Asset Protection Zones (APZs) within the proposed lots in accordance with Appendix 2 of PBP 2006 of for subdivisions;
➢ The provision of APZs within the proposed lots in accordance with Table A2.6 in PBP 2006 for developments classified as special fire protection purpose;
The provision of access in accordance with the design specifications set out in section 4.1.3 or 4.2.7 of PBP 2006;

The provision of services in accordance with section 4.1.3 or 4.2.7 of PBP 2006; and,

Where increased density development are proposed, including attached or detached secondary dwellings, dual Occupancies and multi dwelling housing, the proposed dwellings are to be sited to achieve BAL 29 and comply with the relevant requirements of PBP 2006 for APZs, access and services.

If you have any queries regarding this advice, please contact Emma Jensen, Development Assessment and Planning Officer, on 1300 NSW RFS.

Yours sincerely,

Kalpna Varghese
Team Leader, Development Assessment and Planning
Planning and Environment Services (East)
EXECUTIVE SUMMARY

Following the completion of the General Aviation Expansion area of Dubbo City Regional Airport an additional eleven sites have become available for lease. As a result potential investors have requested a long term tenure on the land be offered so that they are able to achieve security and banking approvals commensurate with their investment.

Council approved the allocation and lease of Hangar Site 17 to Mr Mick Robertson at its August meeting. Mr Robertson contacted the Airport Manager in late September to advise that he was no longer in a position to commit to the lease due to the ongoing impacts of drought.

Council keeps a record of names of people who are interested in leasing hangar sites as they become available. Council notifies the interested parties in the same order they registered their interest.

It is proposed that Mr Jeffrey John Temesvary, Mr David Ryan and Mr George Mitchel Richmond be offered four consecutive 5 year leases for Hangar Site 17, 6 Howe Place Dubbo, NSW 2830 to commence 10 November 2019 for a lease fee of $6 per square metre having an estimated area of 765 square metres, plus an annual contribution of $1,300 p.a to apron construction. It is proposed a 2.5% increase is to be applied annually to the lease fee.

FINANCIAL IMPLICATIONS

The annual lease income will be allocated to the Airport Function.

POLICY IMPLICATIONS

There are no policy implications arising from this report.
RECOMMENDATION

1. That Council enter into 4 consecutive 5 year lease for Hangar Site 17 at Dubbo City Regional Airport commencing 10 November 2019 with Mr Jeffrey John Temesvary, Mr David Ryan and Mr George Mitchel Richmond until its expiry on 10 November 2039, with the second, third and fourth lease commencing upon the expiry of the previous lease, with all four (4) leases signed at the commencement of the first lease.
2. That all documentation in relation to this matter be executed under Power of Attorney.
3. That the legal fees associated with the preparation of the lease be borne by the lessee.

Jacki Parish
Manager Airport Precinct
BACKGROUND

Dubbo City Regional Airport General Aviation (GA) Hangars sites have been fully leased and future investment in GA Expansion was restricted due to the fact that the airport did not have any developed sites with the appropriate services available for future investment.

Successful grant funding through the National Stronger Regions Round 4 has allowed for a total infrastructure investment of $8.11 million to expand the Dubbo City Regional Airport General Aviation, Expansion and Aeromedical Facility. Part of this expansion involved the release of eleven (11) new Hangar sites for development, refer to the Airport Development Plan attached as Appendix 1.

REPORT

Construction of the GA component of the project commenced in early 2018 and practical completion was achieved in March 2019. The project included the construction of an additional, and extension of the existing, public access road, two cul-de-sacs, taxiways, bulk earthworks, lot filling, provision of utilities, and other associated infrastructure works. Utilities included stormwater infrastructure, water mains, sections of gravity sewer, and a pressure sewer system. On completion this site provides an additional ten (10) new hangars lots available for lease to private and business customers. The eleventh hangar site was allocated to the Dubbo Aeroclub as part of the relocation negotiations to make way for the multiple expansion projects that were being undertaken simultaneously within the airport GA Precinct. Council staff have been consulting with various interested stakeholders in the allocation of Hangar site leases. The enquiries have been managed and offered to investors on a first in first served basis.

In addition to this, airport management required the new lessee’s to construct a sealed apron with specific engineering specifications associated with the Code A aircraft. It was deemed appropriate, more cost effective and quality controlled for Council to construct and build the aprons at the same time the adjacent taxiway was under construction. The cost of apron construction per hangar site is proposed to be recovered over the period of the lease.

As a result potential investors have requested a long term tenure on the land, which is consistent with their investment. All lots have undergone site surveys and subdivision (Boundary Adjustment) of Lot 152 DP 1235260 is underway. An assessment and analysis of the hangar sites has been completed by property services division within Council and this assessment has resulted in the agreed rate of $4 per square metre for larger lots and $6 per square metre for the smaller lots. This rate is consistent with other hangar sites within Regional Australia.

SUMMARY

It is proposed that Mr Jeffrey John Temesvary, Mr David Ryan and George Richmond be offered 4 consecutive 5 year leases, commencing 10 November 2019 for Hangar Site 17, 6 Howe Place, Dubbo, NSW, 2830 for a fee of $6 per square metre having an area of estimated
765 square metres plus an annual contribution of $1,300 to apron construction. It is proposed a 2.5% is to be applied annually to the lease fee.

Appendices:
10 Airport Development Plan
REPORT: Watering of Dubbo Regional Council sporting and open space assets

AUTHOR: Director Liveability
REPORT DATE: 23 October 2019
TRIM REFERENCE: ID19/1463

EXECUTIVE SUMMARY

Following Council’s resolution 23 September 2019 resolving the introduction of level 3 water restrictions 1 October 2019; and level 4 water restrictions, 1 November 2019, Council staff have worked proactively to ascertain suitable watering regimes, develop more sophisticated water usage monitoring techniques; and to adopt applicable water conservation methods, for Dubbo Regional Council sporting and open space assets. This report considers sporting assets, whilst simultaneously highlighting Dubbo Regional Sports Council recommendations, from their meeting, Tuesday 22 October 2019.

FINANCIAL IMPLICATIONS

Council staff are working to audit sporting and open space assets, as well as ascertain costs associated with infrastructure renewal (particularly turf replacement), in the event that watering ceases and extenuating drought conditions beyond level 4 water restrictions, prevail. Every effort will be made to maintain irrigation assets by continuing a maintenance regime, as well as periodically running water through lines, to ensure ongoing lubrication and prevent seizing. Indicative costings for turf renewal are estimated at $2.50m to $3.30m ($25,000 to $33,000 per hectare inclusive of preparing the surface, purchasing seed, sowing, establishment (including fertilising and topdressing) and will take up to twelve (12) months to reach an acceptable playing, or park surface standard.

POLICY IMPLICATIONS

Review of watering regimes for sporting and open space assets is consistent with Dubbo Regional Council’s Community Strategic Plan, Community Leadership theme 4.3, “the resources of Council are appropriately managed”; and Liveability theme 5.5, “the community has an opportunity to participate in a diverse range of lifestyle, sporting and passive recreational pursuits”.

RECOMMENDATION

That monitored and rigidly restricted irrigation be permitted for sporting and open space assets impacted by published level 3 and level 4 water restrictions, to prevent turf deterioration.

Skye Price
Director Liveability
BACKGROUND

Dubbo Regional Council has a responsibility to ensure long term water viability and security, for residents and visitors. It is also critical that we maintain green spaces and recreational opportunities for physical and mental wellbeing, by offering facilities for organised competitive and social sporting activities; and by providing aesthetically appealing natural settings, for passive enjoyment. Sporting and open space assets also provide foundations for strong social cohesion, drawing communities together through periods of stress, inclusive of drought conditions. Without retention of green spaces, social networks can fragment. An increase in antisocial behaviour can also occur.

Since level 3 and level 4 water restrictions have been adopted, Council staff have assessed sporting and open space asset priorities for watering, maintenance and upkeep, as well as ongoing community use. Staff also met with Dubbo Regional Sports Council Executive, 1 October 2019, with regard to water restrictions implications for sporting assets and sports stakeholder groups. Proposed plans for sporting assets during water restrictions and sustained drought period, were supported by the Dubbo Regional Sports Council Executive.

Additionally, Dubbo Regional Sports Council held a regular meeting, Tuesday 22 October 2019. Significant discussion pertaining to watering of sporting and open space assets occurred during the meeting. The Sports Council acknowledge current drought conditions and water restrictions. There was also an array of viewpoints pertaining to Council’s water allocations, as well as Council’s water use priorities. Subsequently, Sports Council made the following recommendations and have asked for Dubbo Regional Council’s consideration:

“That Dubbo Regional Council investigate purchasing of commercial water or trade water to maintain sporting ovals across the LGA impacted by water restrictions to avoid total loss of the asset.

“ That Dubbo Regional Council in a timely manner strongly consider scaling back and reallocating current water allocations across all sporting ovals to avoid total loss of any asset across the LGA.

REPORT

Pioneer Park, South Dubbo Oval and Jubilee Oval are the sporting assets located in Dubbo which were turned off when level 3 water restrictions commenced, 1 October 2019. The reason those sites were nominated is because their irrigation systems exclusively utilise town (potable) water. Similarly, Kennard Park in Wellington and Tom Culkin Oval in Geurie are nominated for switch off when level 4 water restrictions commence, 1 November because they are exclusively irrigated with town (potable) water.

In the event of declared drought circumstances, the 2015 endorsed former Dubbo City Council Drought Management Plan prescribes that severity of impact, time to recover and costs of impact (p. 51) should be considered. To date staff have estimated that reinstatement/recovery of turf at the three sites highlighted, will cost conservatively, in excess of $3,000,000 as itemed.
Stolonising the playing / park surface:
Priced at $7.70m ($77,000 per hectare, which includes preparation of the surface, purchase of seed, sowing, establishment (including fertilising and topdressing) and would take up to six (6) months to reach an acceptable playing, or park surface.

Full returfing of surface
Priced at $12.58m - $14.50m ($125,800 - $145,000 per hectare which includes preparation of the surface, purchase of seed, sowing, establishment (including fertilising and topdressing), up to four (4) months to reach an acceptable playing, or park surface.

Replacement of trees (advanced)
Replacement of advanced trees (>5 metres in height), between $4,500 and $6,500 per tree.

Irrigation system repairs:
An indicative figure of $5m² to cover valve replacement, repairs to pipes and labour component.

Using the three ovals identified in the report (South Dubbo, Pioneer Park and Jubilee Park (total of 18ha) as an example this would equate to:

Seeding:
$450,000 to $594,000

Stolonising:
$1,386,000

Turfing:
$2,264,400 to $2,610,000

Tree replacement:
Approximately 90 plantings: $405,000 to $585,000

Irrigation:
$900,000

Analysis, maintenance and water use reduction efforts to date, have been undertaken to ensure that where possible, in keeping with 8.4 of the Drought Management Plant a reliable water supply is available to fulfil absolute priority, health and safety needs of the community. The Plan of Management for Community Land has informed this process. When ascertaining which sporting assets should be watered at differing water restriction levels, consideration for profile; prominence of amenity; frequency of community use; form and function of the open space; as well as primary water source (and potential access to alternative non-potable water sources); has been considered.

A snapshot analysis of sporting assets can be seen from the accompanying Irrigation regime – Sporting ovals table and sporting ovals with irrigation map (Appendix 1). The table and map
highlight primary water sources, back-up or secondary water sources, current supply during drought circumstances, the number of irrigation stations at each sporting asset site, sprays per irrigation station, duration of time in hours to undertake full watering; and days of watering during normal circumstances.

Staff are currently rolling out smart meters, to enable better monitoring of water use at sporting and open space asset sites. Other strategies include (but are not restricted to) investigation and implementation of moisture readers, as well as use of wetting agents, to enable additional reductions in water use.

It is viable to undertake some ongoing watering at the three sites currently not receiving any irrigation, if Council deems that alternatively prioritised potable water can be afforded. This possibility needs to be considered in terms of Council’s water allocations; planned infrastructure projects pertaining to water conservation; the cost to resurrect the infrastructure after drought conditions; as well as in the context of Council’s responsibility to proactively lead by example, to conserve water use. Public perception related to watering sporting assets should also be a consideration, when reviewing and endorsing reduced watering regimes.

A fifty (50) percent reduction from regular watering patterns can be accommodated at sporting asset sites where watering is switched off, in keeping with current published level 3 and level 4 water restrictions. This would ensure preservation of turf from complete deterioration.

This report should also be considered in the context of residential and commercial water restriction activities. The activities have been thoroughly scrutinised and reviewed; and are included in a Water Restrictions Tables report, for potential endorsement, during the 4 November 2019 Ordinary Council meeting.

SUMMARY

There are a vast array of considerations with regard to watering and maintaining Dubbo Regional Council sporting and open space assets.

Staff will continue to proactively monitor water usage, whilst simultaneously investigating and progressively rolling out water reduction strategies, for sporting and open space assets. It is not desirable for turf at any sporting asset to deteriorate completely. A reduced watering regime, rather than a switch off mandate, would enable better long term management, as well as reduced recovery time and expense, to reinstate quality playing surfaces. This formalised approach would also complement one of the Dubbo Regional Sports Council recommendations.

Appendices:
1. Irrigation Regime - Sporting ovals Dubbo
2. Sporting and open space assets watering restrictions
Irrigation regime – Sporting ovals Dubbo

<table>
<thead>
<tr>
<th>Site</th>
<th>Primary water Source</th>
<th>Back up Supply</th>
<th>Current Supply</th>
<th>Stations</th>
<th>Sprays per station</th>
<th>Duration for watering (hours)</th>
<th>Normal days Watered</th>
<th>Potential 50% reduction</th>
<th>Day or night</th>
<th>Start time</th>
<th>Existing status</th>
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<tr>
<td>Pioneer</td>
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<td>12</td>
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<td>Sun, Mon</td>
<td>night</td>
<td>9pm</td>
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<td>Hans Claven</td>
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<td>bore</td>
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<td>12</td>
<td>3</td>
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<td>12</td>
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<td>ON</td>
<td></td>
</tr>
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<td>Lady Cutler 3,4</td>
<td>river water</td>
<td>backwash or bore</td>
<td>bore</td>
<td>8</td>
<td>16</td>
<td>8</td>
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<td>night</td>
<td>8pm</td>
<td>ON</td>
<td></td>
</tr>
<tr>
<td>Lady Cutler 1,2</td>
<td>river water</td>
<td>backwash</td>
<td>backwash</td>
<td>8</td>
<td>16</td>
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<td>night</td>
<td>8pm</td>
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<td>backwash</td>
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<td>Mon, Thur</td>
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<td>8pm</td>
<td>ON</td>
<td></td>
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<td>river water</td>
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<td>8pm</td>
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<td>bore</td>
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<td>12</td>
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<td>ON</td>
<td></td>
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<td>bore</td>
<td>24</td>
<td>12</td>
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<td>12</td>
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Note: The same analysis is being developed for 5 sites in Wellington and Geurie

Version 24 October 2019
Sporting Ovals with irrigation (Level 4 routine watering sites & reduced watering possibility)

- On
- 50% reduction

APPENDIX NO: 1 - IRRIGATION REGIME - SPORTING OVALS DUBBO

ITEM NO: CCL19/200

DUBBO REGIONAL COUNCIL

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APPENDIX NO: 1 - IRRIGATION REGIME - SPORTING OVALS DUBBO

Services Victoria Ovals 1, 2 and 3, Victoria Park and Elston Park

All Level 5 active parks.

Running a 'nocturnal' program, 7 days per week.

Best practice is 50mm of water per week.

Only Victoria 1, 2 and 3 are receiving that.

19ha turf needs to be watered in 84 hours.

With a 12 hour program we need to start at 7 pm to finish by 7 am.

We need to fit Victoria 1 watering around cycling and Victoria 3 watering around the use of the Return & Earn.
## Appendix NO: 2 - Sporting and Open Space Assets Watering Restrictions

### Watering of Council's Sporting and Open Space Assets - Dubbo

#### Assets Being Irrigated at Each Level of Water Restriction

<table>
<thead>
<tr>
<th>Asset Type</th>
<th>Water Source</th>
<th>No Restrictions</th>
<th>Level 1 Low</th>
<th>Level 2 Moderate</th>
<th>Level 3 High</th>
<th>Level 4 Very High</th>
<th>Level 5 Extreme</th>
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## Assets Being Irrigated at Each Level of Water Restriction

### DUBBO REGIONAL COUNCIL'S SPORTING AND OPEN SPACE ASSETS WATERING RESTRICTIONS

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## Assets Being Irrigated at Each Level of Water Restriction

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<td><strong>Pools</strong></td>
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<td><strong>Parks and gardens</strong></td>
<td><strong>Term water</strong></td>
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<td>Market Square</td>
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